



**TRANSPARENCY
SOLOMON ISLANDS**
clean government, honest business



Constituency Development Fund (CDF) Community Consultation & Assessment Workshop



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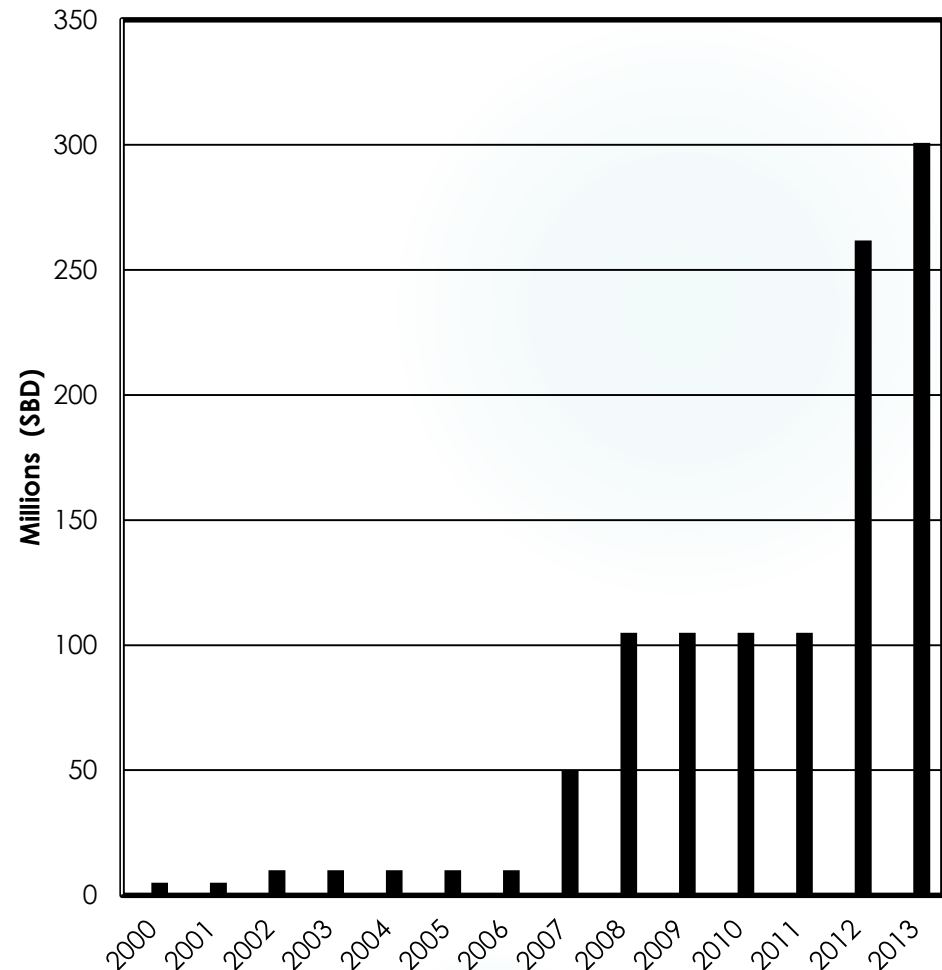


CDF Consultation & Assessment Project.

- ▶ **Empower citizens with CDF's Information** and encourage citizen participation in community development.
- ▶ **Encourage citizens to be active in democratic processes**
- ▶ Visit to all 9 provinces (and Honiara), a total of 39 constituencies in the country have been visited.

When was it started? - Background

- ▶ 1989- SICOPSA [Solomon Islands Communities and Special Provincial Assistance Fund] to fund area council member initiated projects. Fund was abused
- ▶ 1993- Introduction of “Special Discretionary Fund” of \$100,000.00 per Constituency. Used for political [voters] incentives e.g. roofing irons, generators, OBM, canoes etc. to supporters and church groups in each communities



Background and History

- ▶ 1994 – “COMMUNITY DEVELOPMENT FUND” increased to \$200,000.00 /Constituency.
- ▶ 1994 -1997 CDF allocation remained at \$200,000.00/constituency
- ▶ 1997-2000 introduction of the Rural Community Development Fund [RCDF] and this was increased to \$300,000.00 in 1998.
- ▶ 2000 – RCDF channeled through MPs for first time and amount increased to \$370,000.00.
- ▶ Increase funded by aid from PNG and Taiwan [ROC].
- ▶ In 2001 - Amount increased to \$400,000.00/Constituency .
- ▶ No accountability, acquittal, requirement system for monitoring of expenditure until 2013, when the CDF Act was introduced.
(Flaw - Regulations (2013) still a draft.)

CDF Goals & Objectives

- ▶ The money comes from the donors and SIG budget to help communities
 - generate income;
 - encourage and bring about development in constituencies;
 - Generally to improve the livelihoods of **ALL** citizens of Solomon Islands.

Why CDF is a Concern

- ▶ **It is Public Money.**
- ▶ CDF Allocation/Expenditure at constituency exclusively decided by MP
- ▶ Research: CDF Spending/Management/Distribution

NOT Transparent or Accountable .

- ▶ Often the Beneficiaries are – Close Relatives, Political Supporters and cronies only. (*CDF should be for **ALL!!***)
- ▶ World Bank Report (2014): **\$1.3 Billion** spent over 8 years
 - cost on the state finances.
 - Failure to achieve goals

Why CDF is a concern...cont

- ▶ TSI receives complaints CDF related.
- ▶ Misuse of public funds
- ▶ Access to CDF acquittals denied
- ▶ Don't know where the money has gone to



SHIFTING PARADIGM

- ❑ **Huge Increase in CDF Budget**
- ❑ **Members of Parliament have complete Control of Decision making.**
- ❑ **From Community Development Projects to Individuals/Families**

RESPONSIBLE MINISTRY	DONOR	PROJECT TITLE	2013 BUDGET	EACH CONTITUENCY
Ministry of Rural Development	ROC	ROC Constituency Micro-Project Fun (RCMPF)	\$10,000,000.00	\$ 200,000.00
	ROC	Millennium Development Fund	\$20,000,000.00	\$ 400,000.00
	ROC	ROC Support to Constituency Development (RSCD)	\$20,000,000.00	\$ 400,000.00
	SIG	Rural Constituency Livelihoods Fun	\$75,000,000.00	\$1,500,000.00
	SIG	SIG support to Constituency Development	\$ 5,000,000.00	\$ 100,000.00
	SIG	Constituency Water Supply & Sanitation Program	\$10,000,000.00	\$ 200,000.00
	SIG	Constituency Rural Health Centre	\$20,000,000.00	\$ 400,000.00
	SIG	Constituency Fisheries Enterprises	\$10,000,000.00	\$ 200,000.00

RESPONSIBLE MINISTRY	DONOR	PROJECT TITLE	2013 BUDGET	EACH CONTITUENCY
National Parliament Office	SIG	Members Micro Project (Grant)	\$ 8,913,451.00	\$ 150,000.00
Ministry of Forestry	SIG	Support To Reforestation Program	\$17,000,000.00	\$ 340,000.00
	SIG	Down Stream Processing	\$12,000,000.00	\$ 240,000.00
Ministry of Education and Human Resources Development	SIG	Constituency Scholarships Award Grant	\$10,000,000.00	\$ 200,000.00
Ministry of Culture and Tourism	SIG	Tourism Project	\$20,000,000.00	\$ 400,000.00
Ministry of Energy and Rural Electrification	SIG	Constituency Renewable Rural Electricity Program	\$10,000,000.00 –	\$ 200,000.00

RESPONSIBLE MINISTRY	DONOR	PROJECT TITLE	2013 BUDGET	EACH CONTITUENCY
Ministry of Home Affairs	SIG	Church Grant	\$10,000,000.00	\$ 200,000.00
Ministry of Women, Youth and Children Affairs	SIG	Constituency Centres Program – women, youth and Children	\$10,000,000.00	\$ 200,000.00
Ministry of Agriculture	SIG	Rehabilitation of Coconut Industry	\$16,700,000.00	\$ 334,000.00
		Rehabilitation of Cocoa Industry	\$16,700,000.00	\$ 334,000.00
		GRANT TOTAL	\$301,313,451.00	\$ 5,998,000.00

CDF OUTLOOK FOR 2016.

CDF fund allocated to each constituency
3 priorities areas for CDF 2016.

- 1]. SIG Support to Constituency Development
\$275,000,000.00 or **\$5.5 million** per Constituency.
- 2]. ROC Support to Constituency Development \$70,000,000.00
or **\$1.4 million** per Constituency.
- 3]. Rural Development Centers-\$5,000,000.00 or **\$100,000.00** per
Constituency.

Total CDF Budget Allocation 2016 is \$7,000,000.00 per
Constituency.

CDF OUTLOOK FOR 2017

CDF fund allocated to each constituency

3 Priority Areas for CDF 2017

- 1]. SIG Support to Constituency Development. Total SIG Budget is \$250,000,000.00 or **\$5 Million** per Constituency.
- 2]. ROC Support to Constituency Development, Total Budget is \$70,000,000.00 or **\$1.4 million** per Constituency.
- 3]. Rural Development Centers-\$5,000,000.00 or **\$100,000.00** per Constituency.

Total CDF Budget Allocation is \$6.5 Million per Constituency.

CDF BUDGET ALLOCATION

2000 - 2017

YEAR	TOTAL SIG BUDGET	PER CONSTITUENCY (\$BD)
2000	5 MILLION	\$100,000.00
2001	5 MILLION	\$100,000.00
2002	10 MILLION	\$200,000.00
2003	10 MILLION	\$200,000.00
2004	10 MILLION	\$200,000.00
2005	10 MILLION	\$200,000.00
2006	10 MILLION	\$200,000.00
2007	50 MILLION	\$1,000,000.00 (1m)
2008	105 MILLION	\$2,100,000.00 (2.1m)

CDF BUDGET ALLOCATION 2000-2017

YEAR	TOTAL SIG BUDGET	PER CONSTITUENCY SBD
2009	105 MILLION	\$2,100,000.00 (2.1m)
2010	105 MILLION	\$2,100,000.00 (2.1m)
2011	105 MILLION	\$2,100,000.00 (2.1m)
2012	260 MILLION	\$5,200,000.00 (5.2m)
2013	300 MILLION	\$6,000,000.00 (6m)
2014	300 MILLION	\$6,000,000.00 (6m)
2015	330 MILLION	\$6,600,000.00 (6.6m)
2016	350 MILLION	\$7,000,000.00 (7m)
2017	325 MILLION	\$6,500,000.00 (6.5m)
TOTAL	2,395,000,000.00	\$47,900,000.00

9TH & 10TH PARLIAMENT BUDGET SUMMARIES

	<u>BUDGET</u>	<u>ACTUALS</u>
2010	102,500,000.00,	114,838,599.72
2011	103,000,000.00	126,580,037.00
2012	200,000,000.00	152,147,849.62
2013	197,000,000.00	150,983,742.56
2014	186,377,664.00	177,536,934.30
2015	335,000,000.00	326,911,953.96
2016	350,000,000.00	321,546,998.55
TOTAL	1,473,877,664.00	1,370,546,115.71

Funds Received per Province During 9th & 10th Parliament

<u>Province</u>	<u>Constituencies</u>	<u>Total Funds Received (SBD)</u>
Malaita	14	\$383,752,912.48
Western	9	\$246,698,300.88
Guadalcanal	8	\$219,287,378.56
Makira	4	\$109,643,689.28
Choiseul	3	\$82,232,766.96
Honiara	3	\$82,232,766.96
Temotu	3	\$82,232,766.96
Isabel	3	\$82,232,766.96
Central	2	\$54,821,844.64
Renbel	1	\$27,410,922.32

What has CDF achieved?

- **Despite the huge growth in the amount available under Constituency Development Fund Schemes there is little evidence of real development**
- **Substantial developments observed during our visits are from people's effort and sweat or are Donor supported.**
- **MPs and the Government continually refuse requests to explain exactly how this money is spent / retirement reports**
- **A number of MPs have done extremely well in their constituencies**

LAWS GOVERNING CDF

- ❑ **Constituency Development Funds Act 2013**

(CDF Act passed by National Parliament in March 2013)

- ❑ **CDF Regulation (Draft Only)**

CDF Act Object & Responsibility

“...to ensure that the management and disbursement of Constituency Development Funds is carried out with integrity and in a prudent manner with a view to safeguarding the interest of potential recipients of the funds.”

Who are Potential Recipients?

- ❑ All Constituents are Potential Recipients.
- ❑ Any one can apply to the Constituency Development office for funding assistance of any development project.

What the CDF Act say about recipients

- ❑ The funds may be allocated for development purposes to individuals, group income generating projects or community projects.
- ❑ In allocating funds (CDF)... the Constituency Development Office shall have regard to providing gender equality and combating gender discrimination.

What the Act say about Constituency Office

- ❑ Constituency Development Offices shall be established in all fifty (50) constituencies for the management and administration of CDF.**

What the Act say about Development plans & CDF distribution

- ❑ Constituency Development Plan based on a Constituency Development Profile as a basis for the disbursement of CDF.
- ❑ Constituency Development Plan shall be submitted to the Ministry for approval prior to the allocation of funds as grants.
- ❑ Applications for funds shall be in the form as set out in the Schedule and bear the endorsement of the Member of Parliament of the particular constituency.

What the Act say about who has power to investigate

The Ministry may cause an investigation to be carried out where it has reason to believe —

- (a) that the interest of potential recipients have or are being affected;**
- (b) that a complaint made by a potential recipient or group of such recipients needs to be investigated; or**
- (c) where there is mismanagement of the funds.**

5 THINGS YOU CAN DO ABOUT CDF

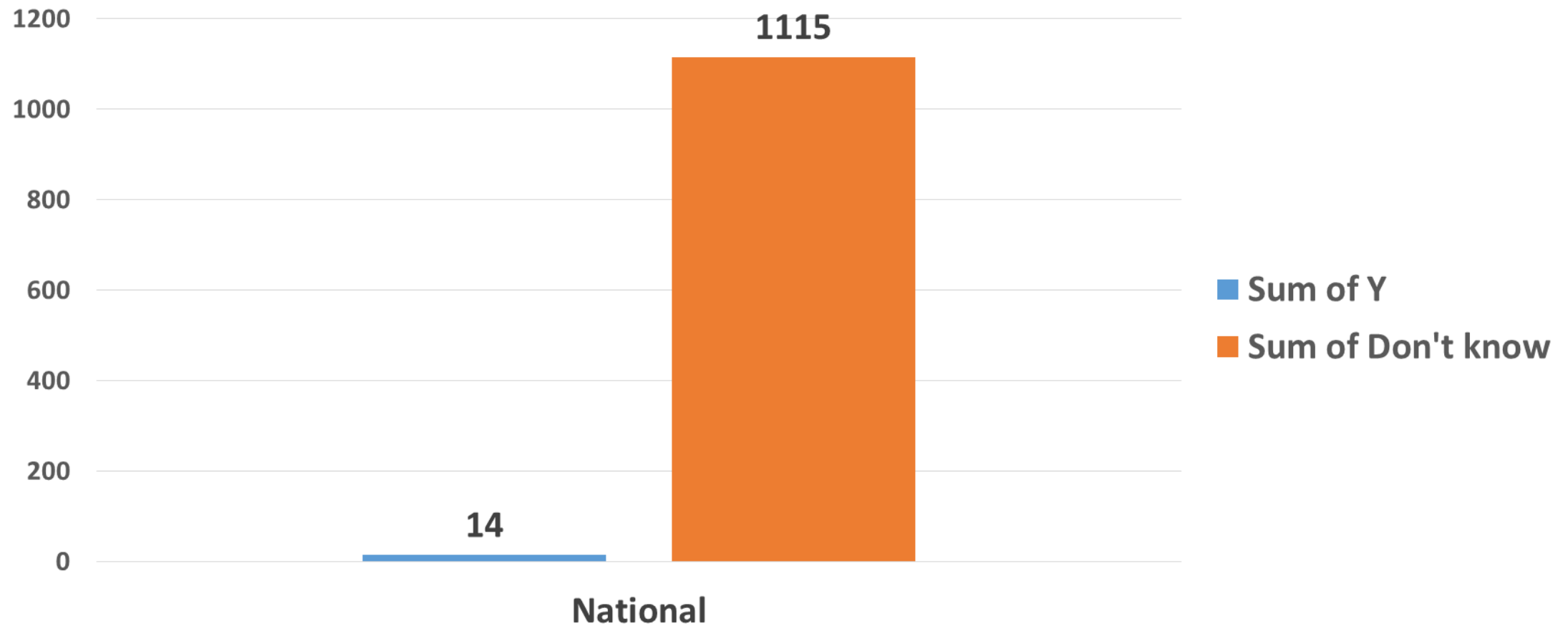
1. Ask – about your rights as a citizen.
2. Share – Information with others.
3. Participate – Monitor where funds being used (remember CDF is NOT for voters only)
4. Act - Demand for better application process, proper assessment and approval of constituency projects. (constituency development plans?)
5. Tell Us – About the actions that you take. Your stories could inspire other communities to act. Change will only come when we all demand it.

CDF Community Audit

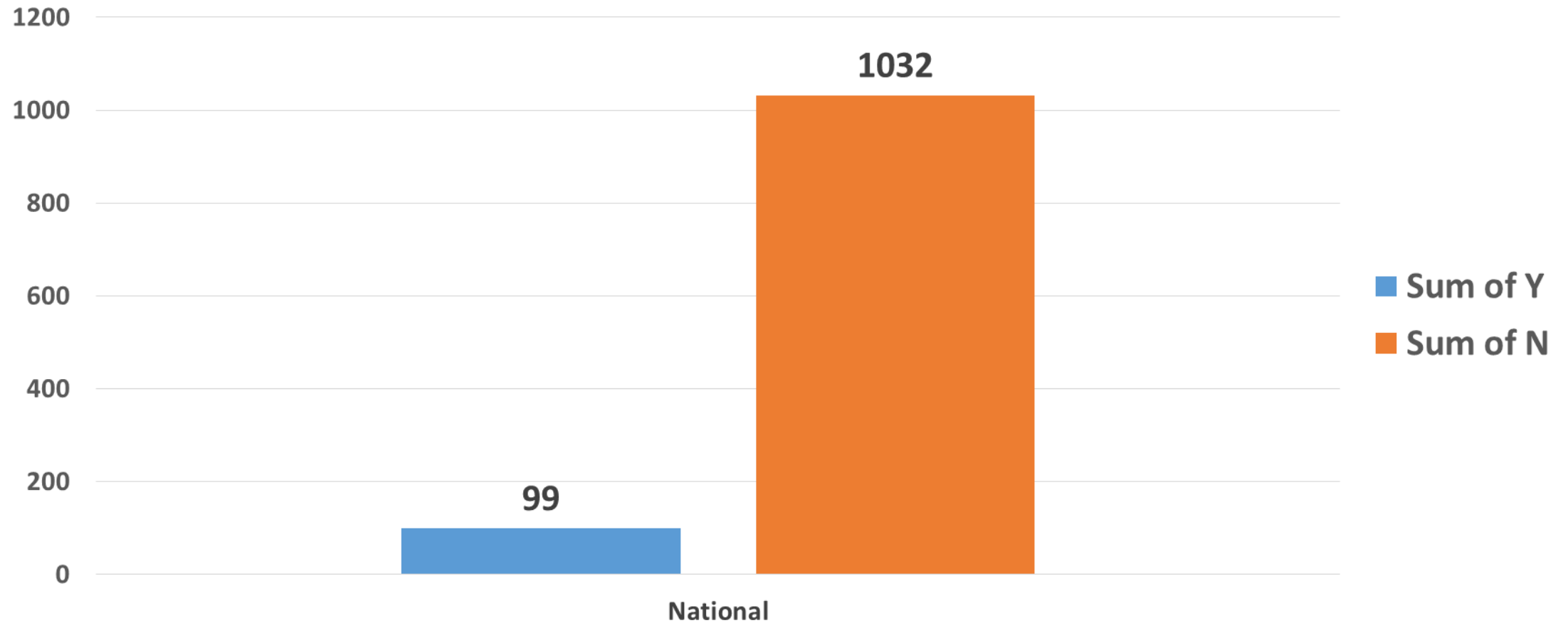
Transparency Solomon Islands/UNDEP

Public Knowledge of CDF Funds Allocated - for each Constituency

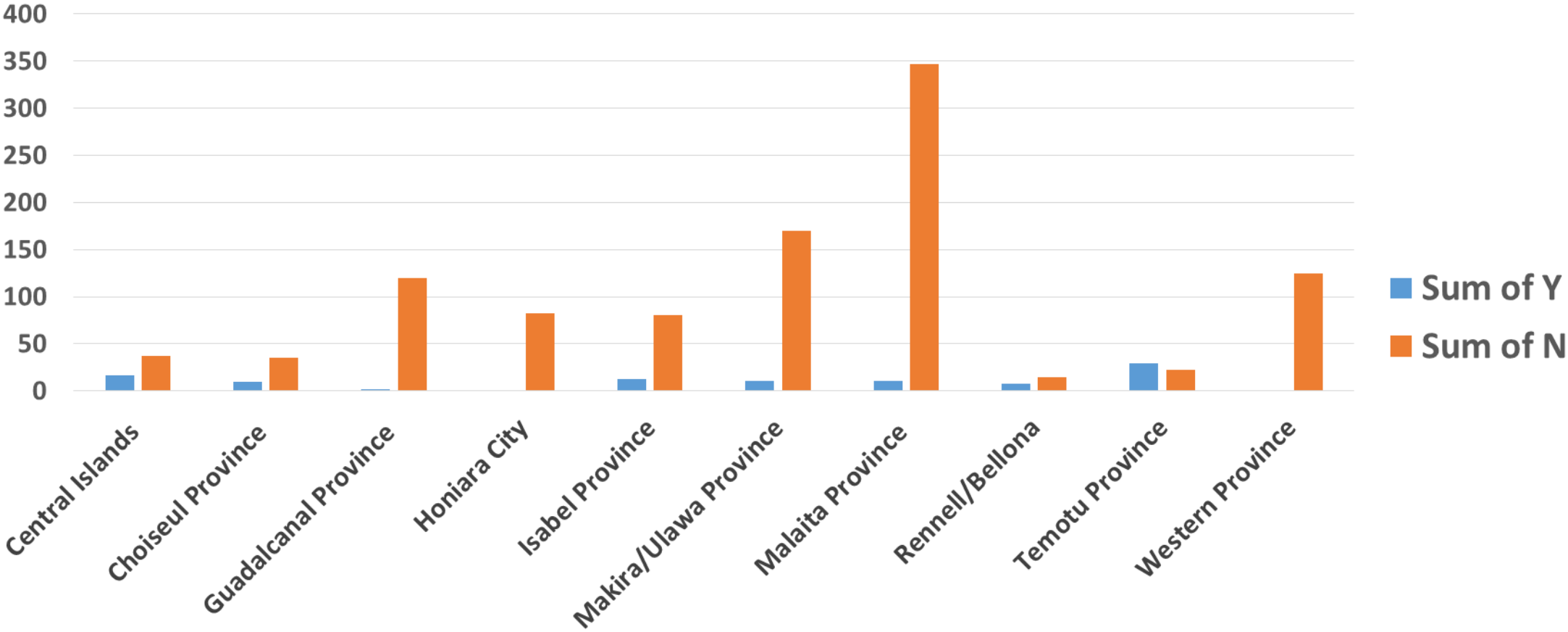
[39 Constituency]



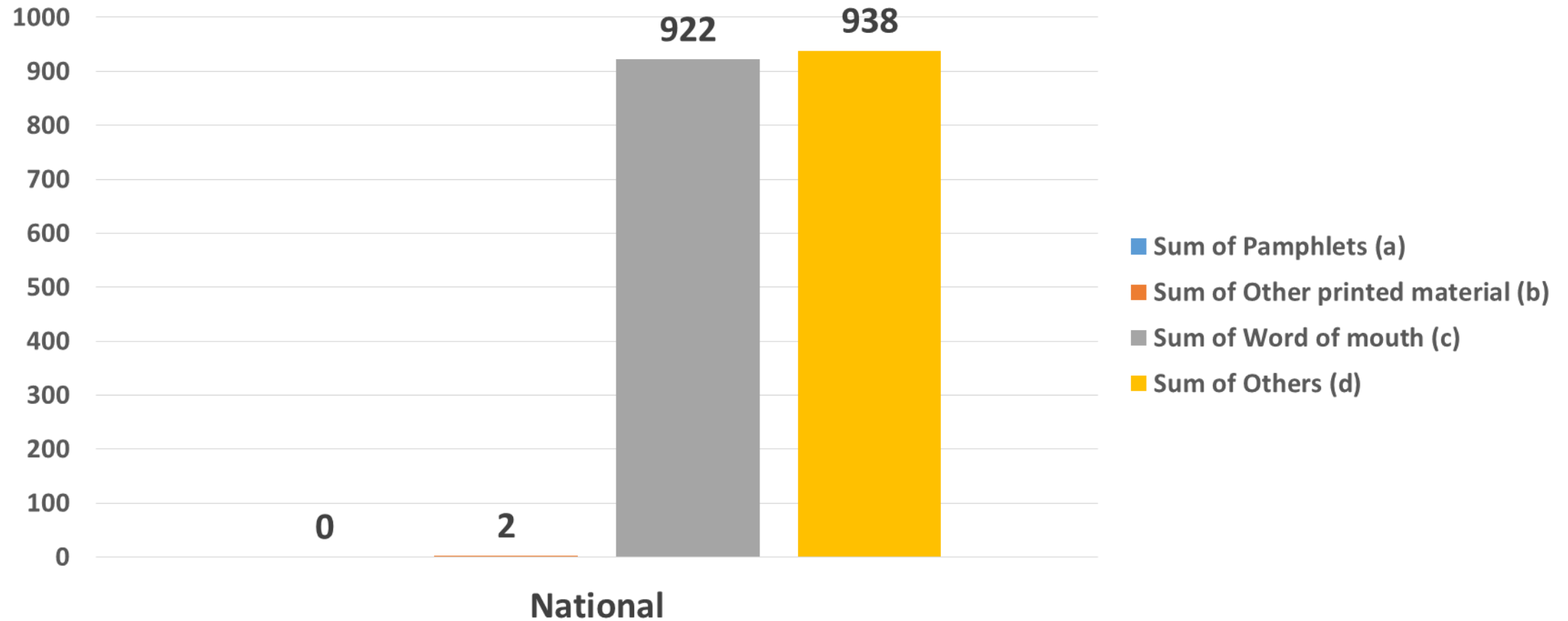
Availability and Access to CDF Information



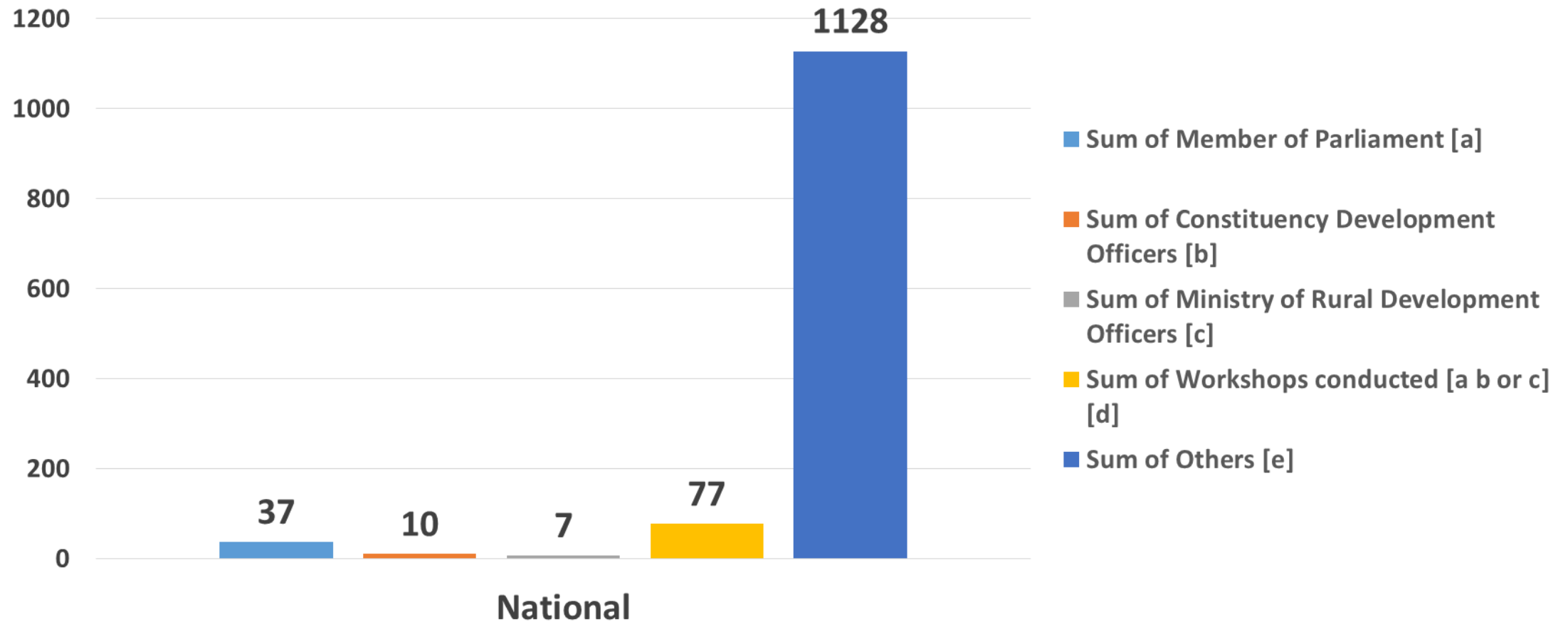
Availability and Access to CDF Information



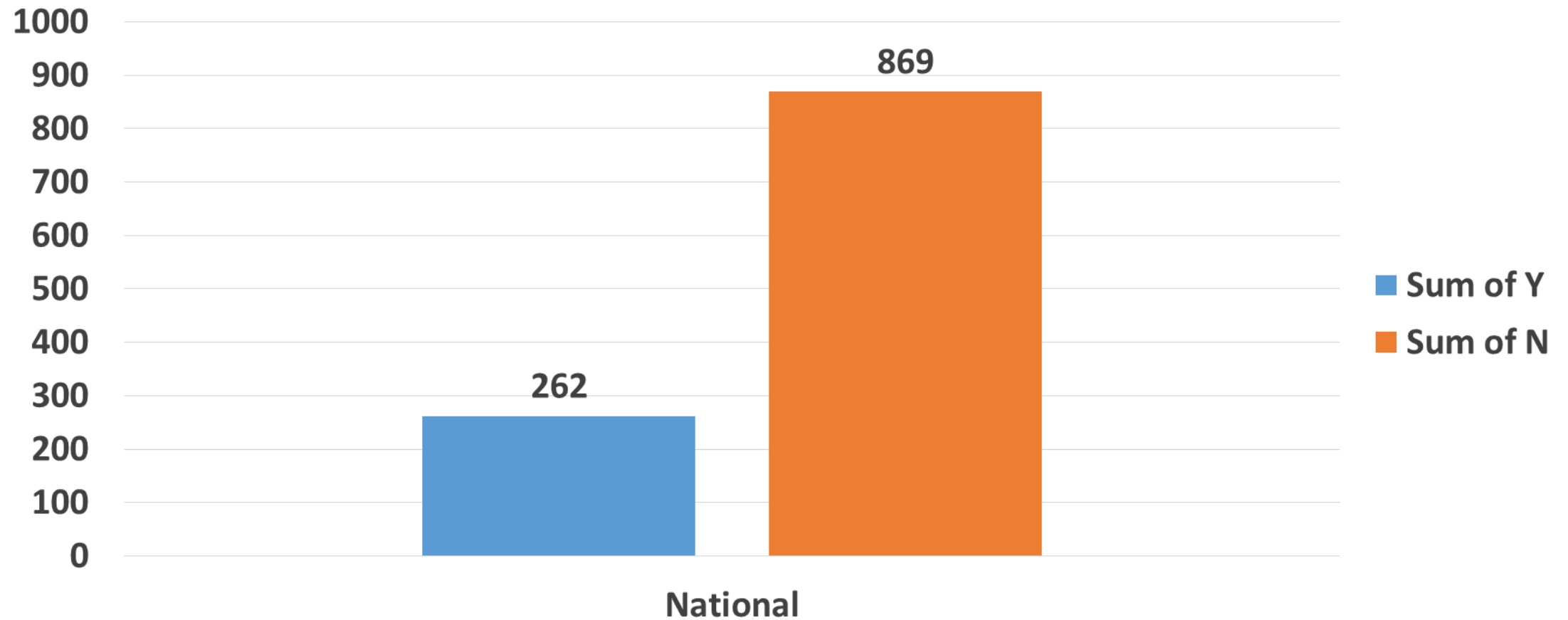
Type of Information Available



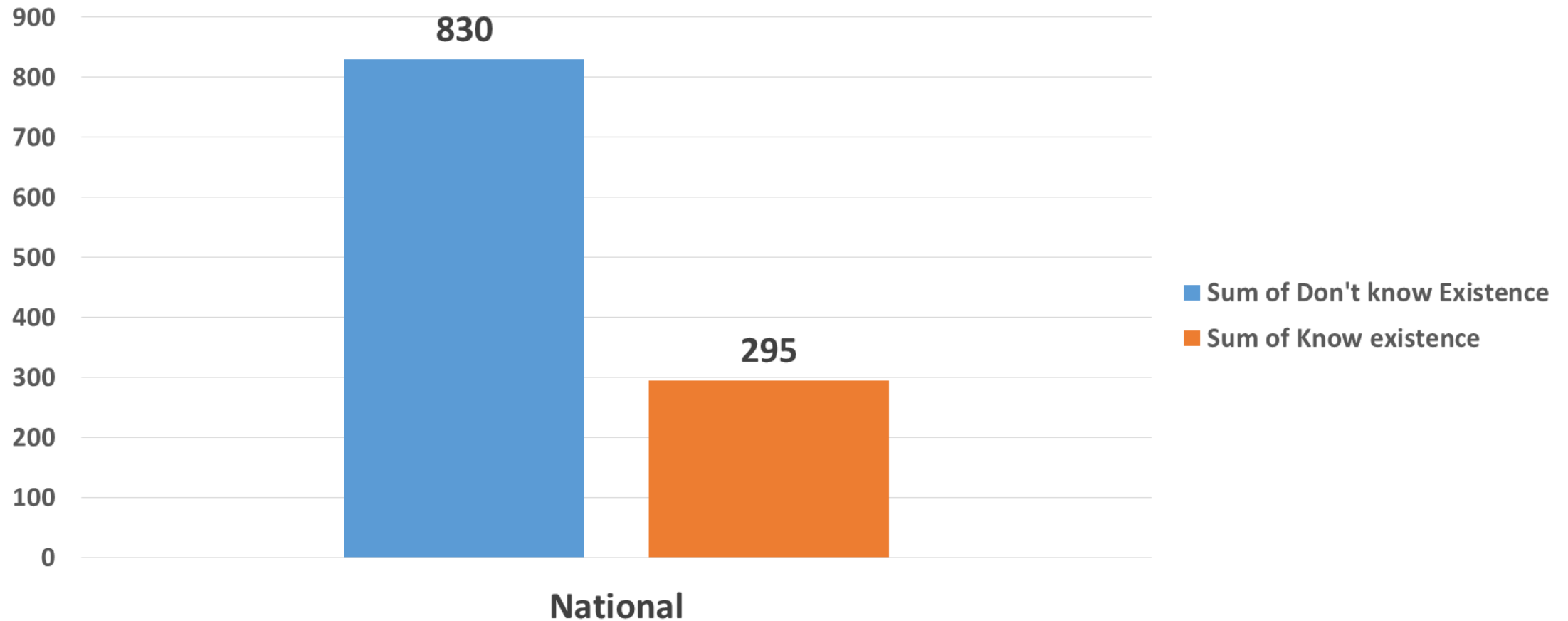
Source or provider of Information



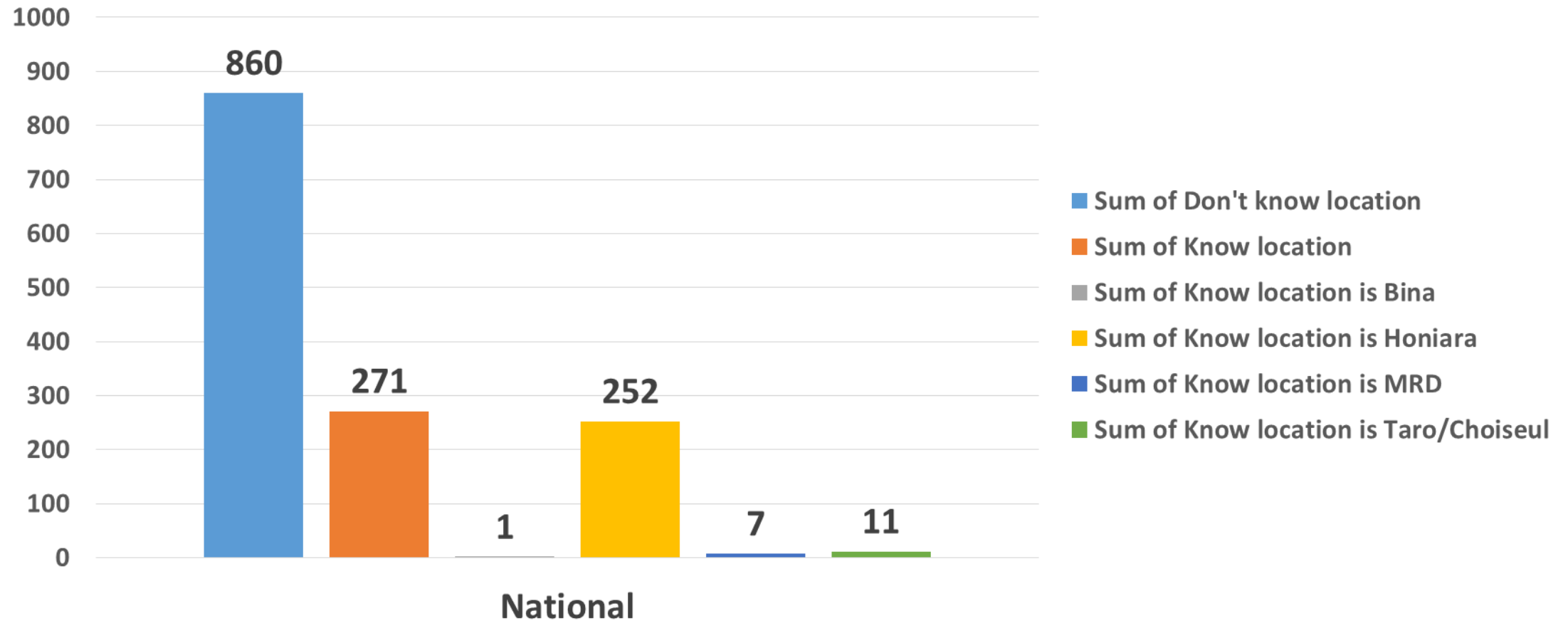
Do you know who your CDF Officers



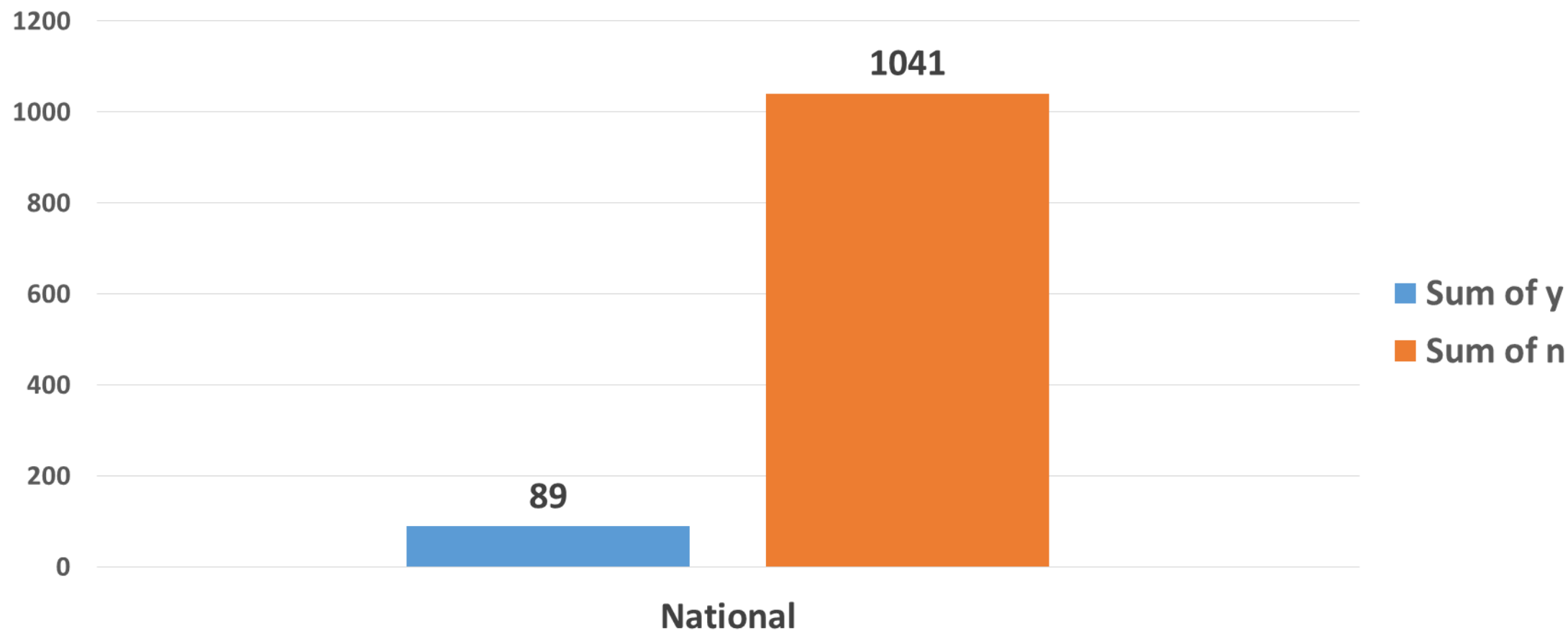
Do you know if your constituency has a CDF office [39 constituency]



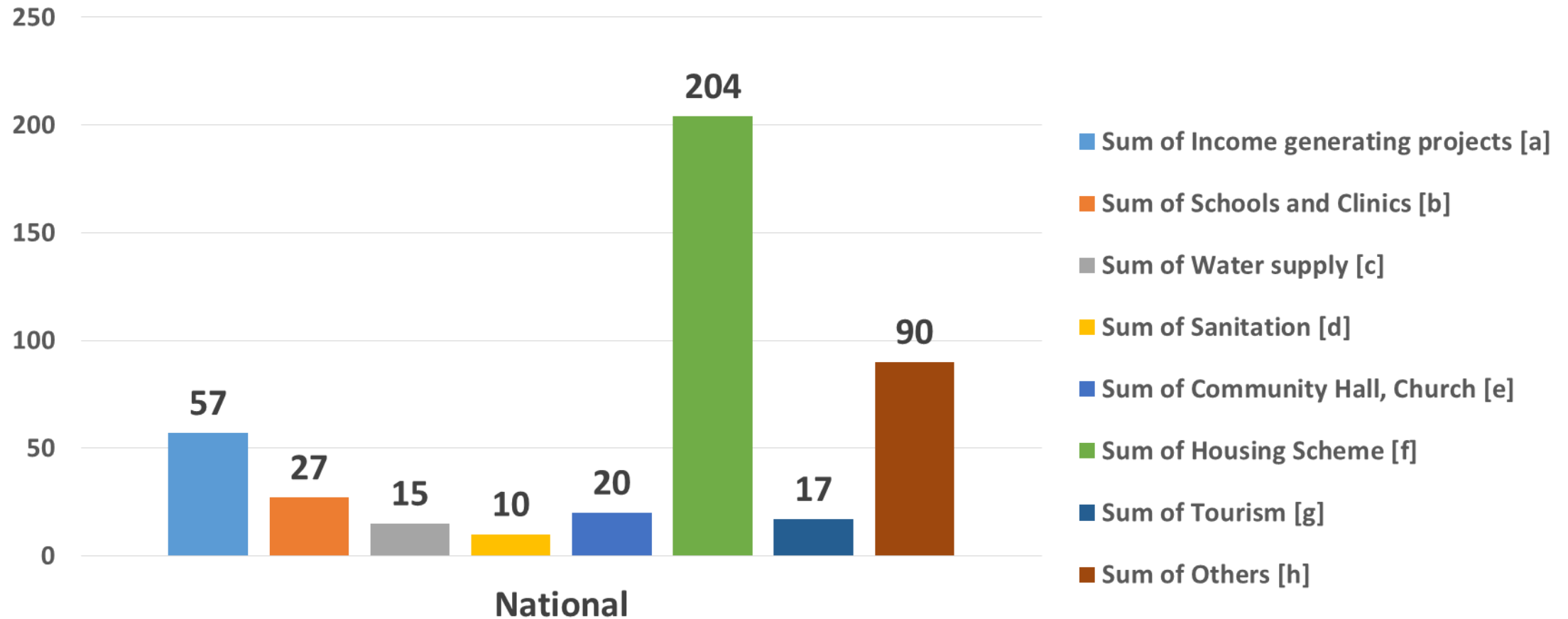
Do you know the Location of your CDF Office



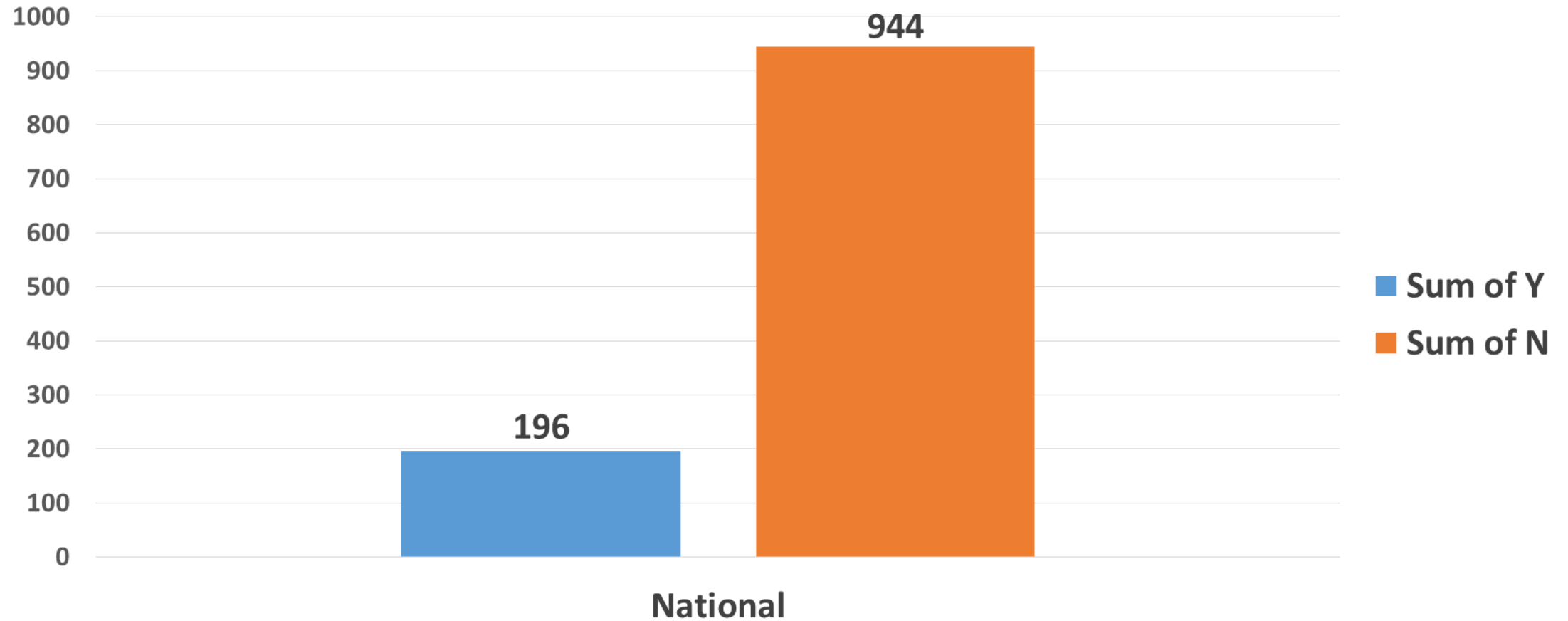
MP's Priority Areas for CDF [knowledge]



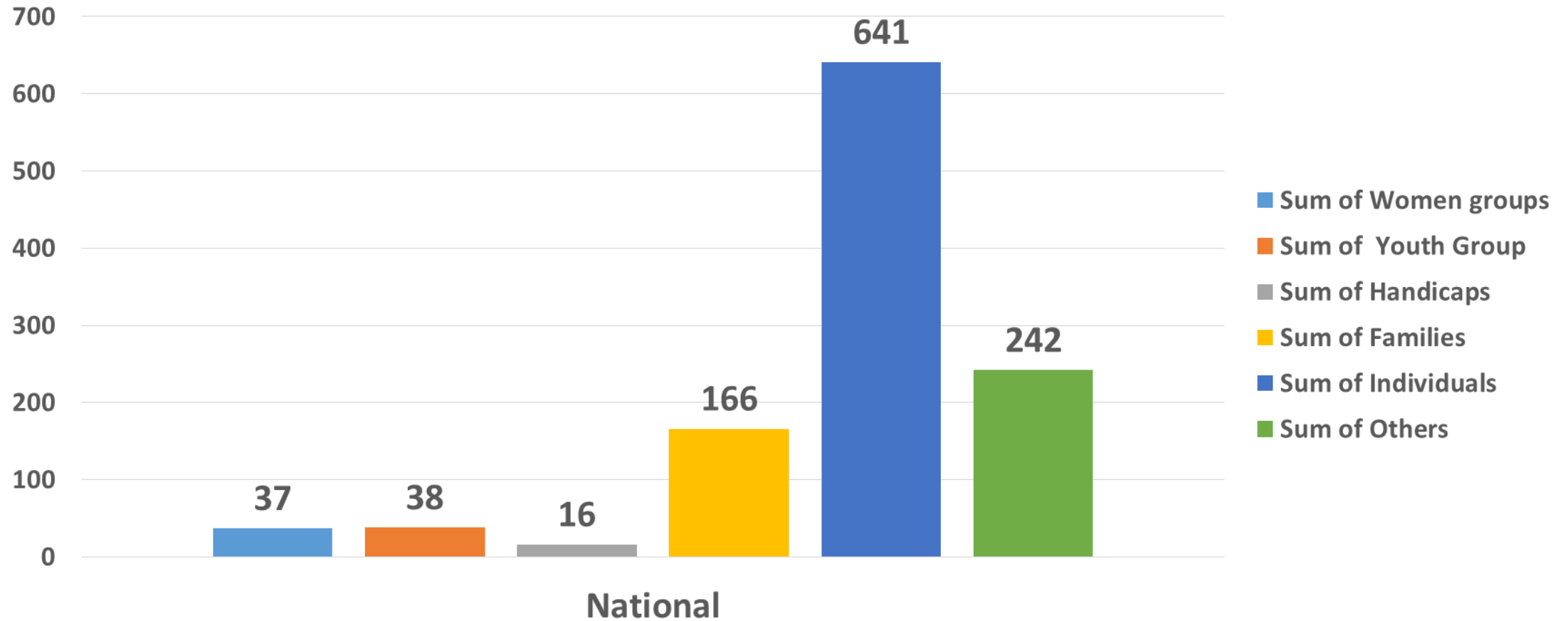
MP's Priority Areas for CDF as per his election promise [knowledge]



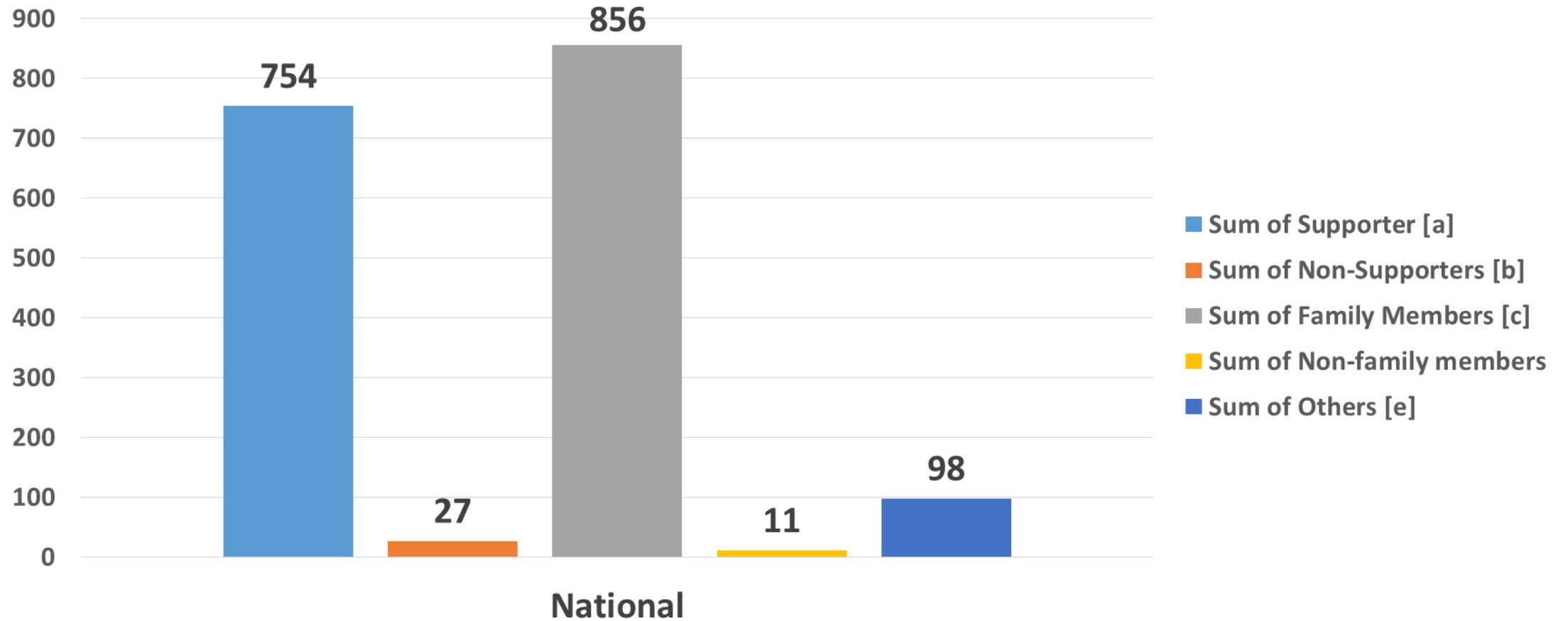
Assistance to Community based Infrastructure



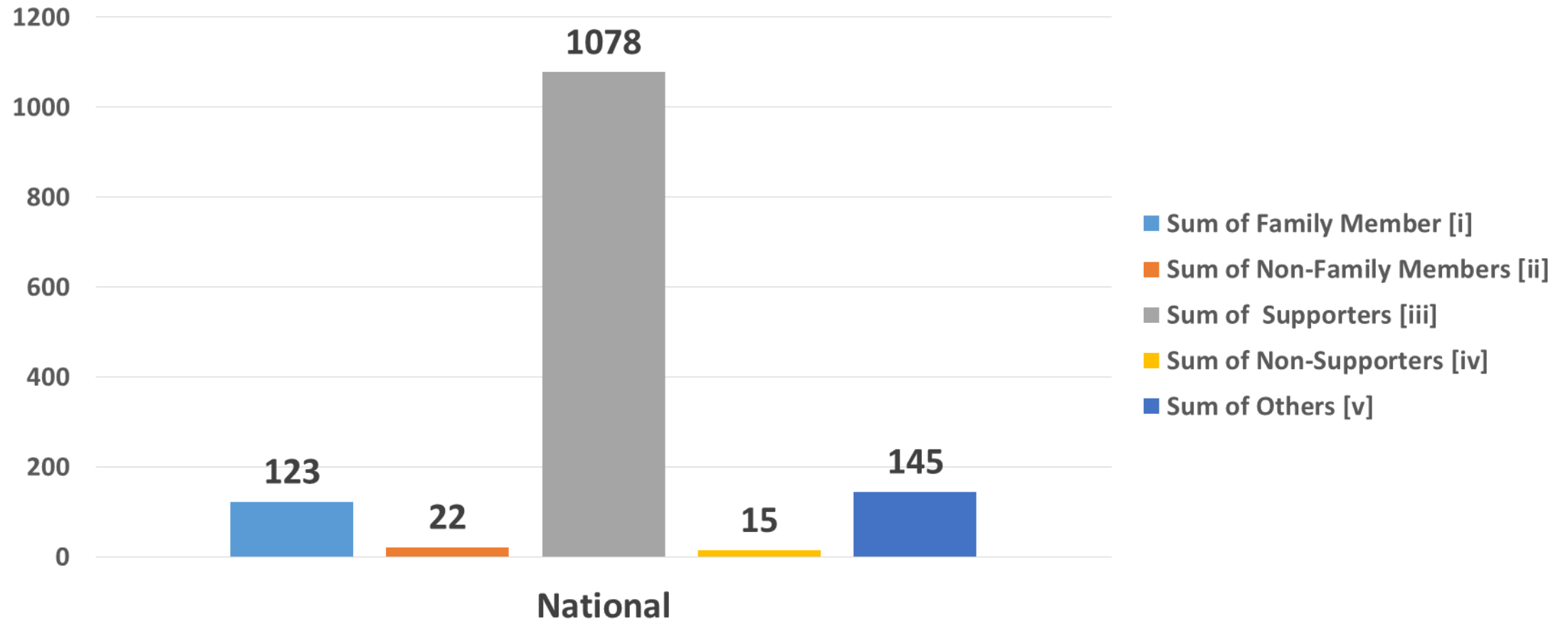
Community groups accessing CDF



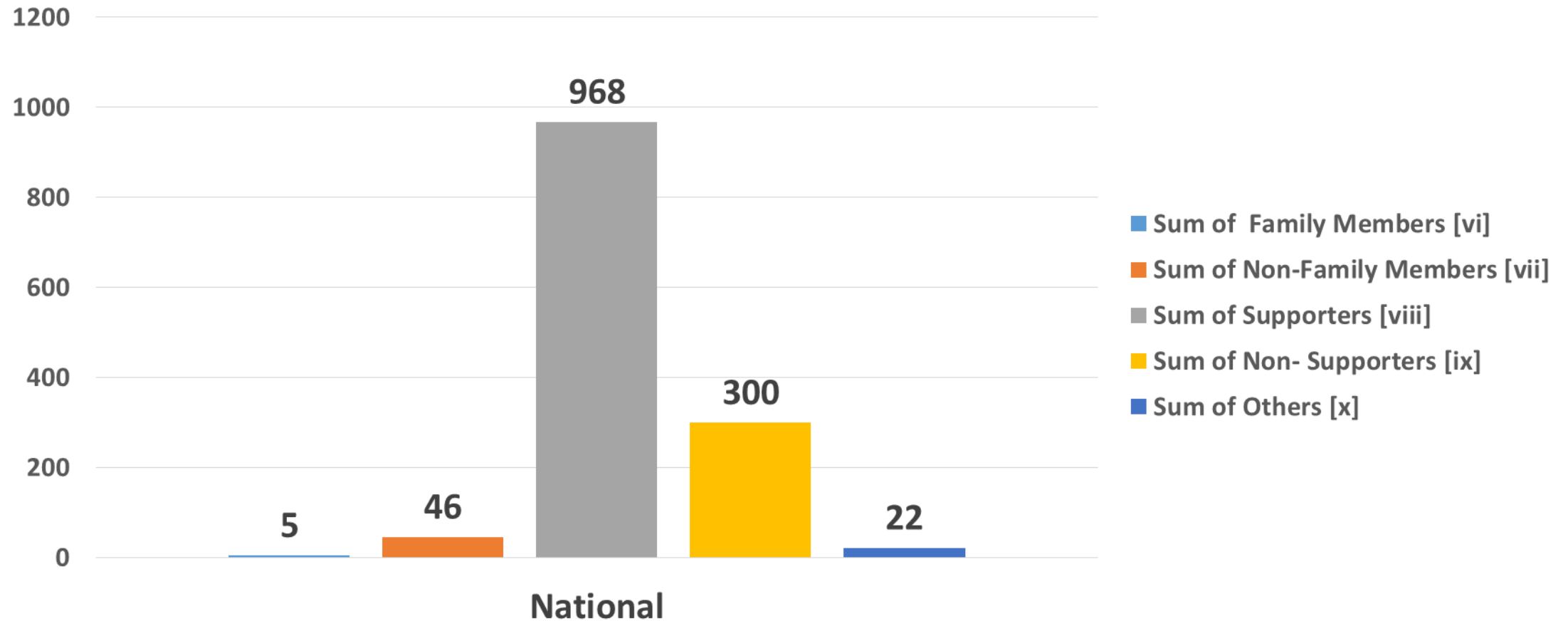
Relationship between beneficiaries of CDF and MP



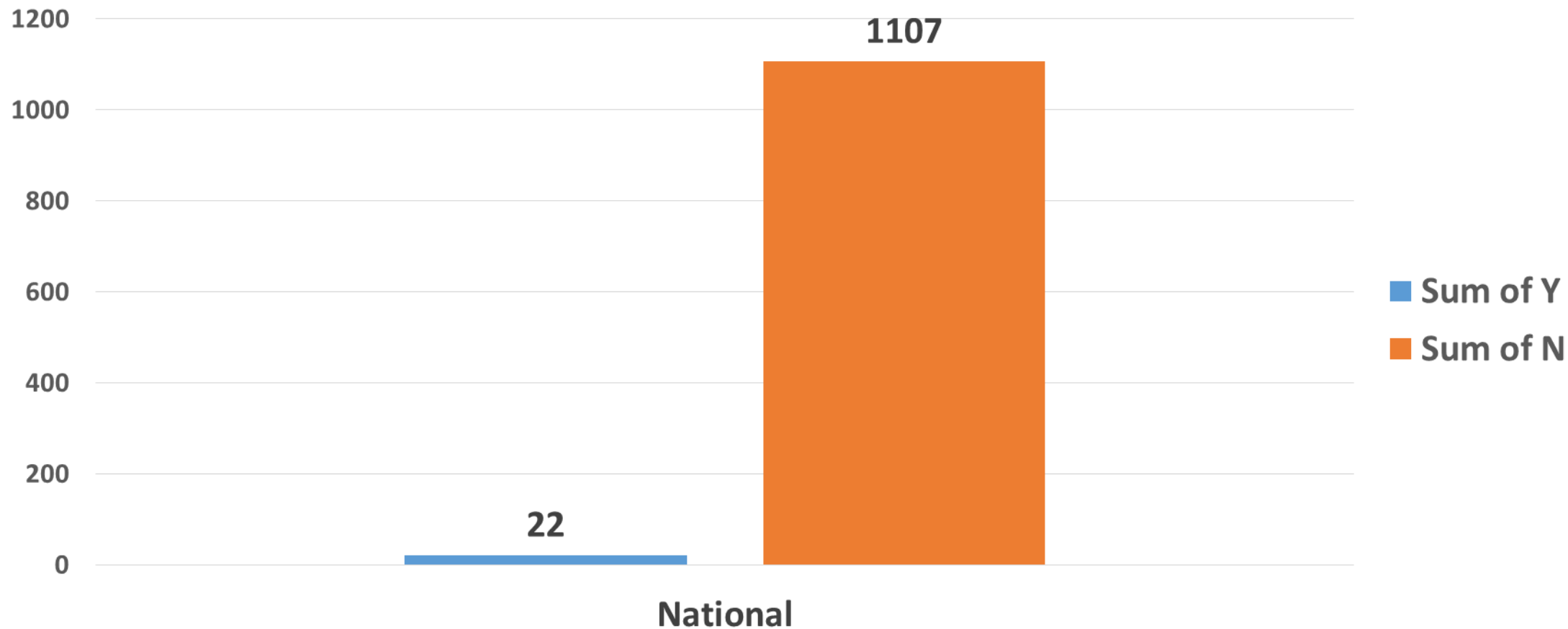
Relationship between MP & CDO



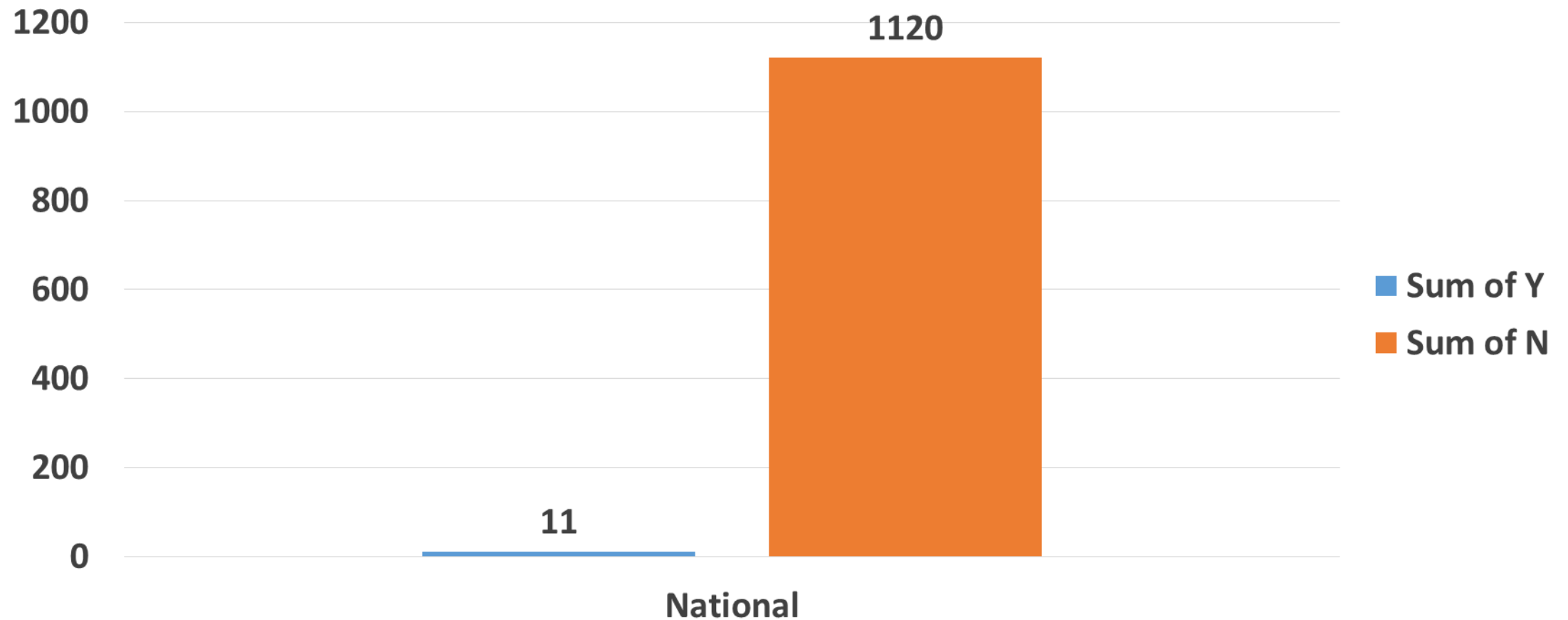
Relationship between CDO, CPO & CFO



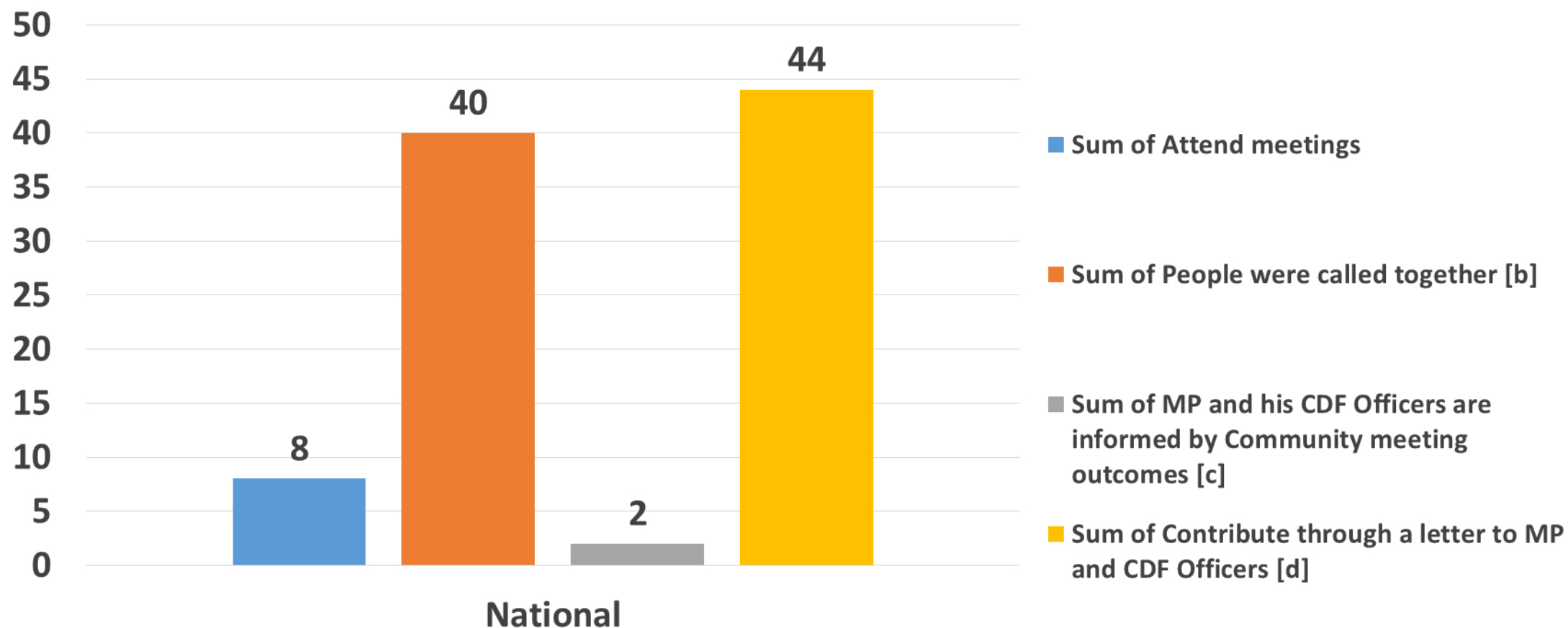
Are you aware of the Constituency Development Plan for your Constituency



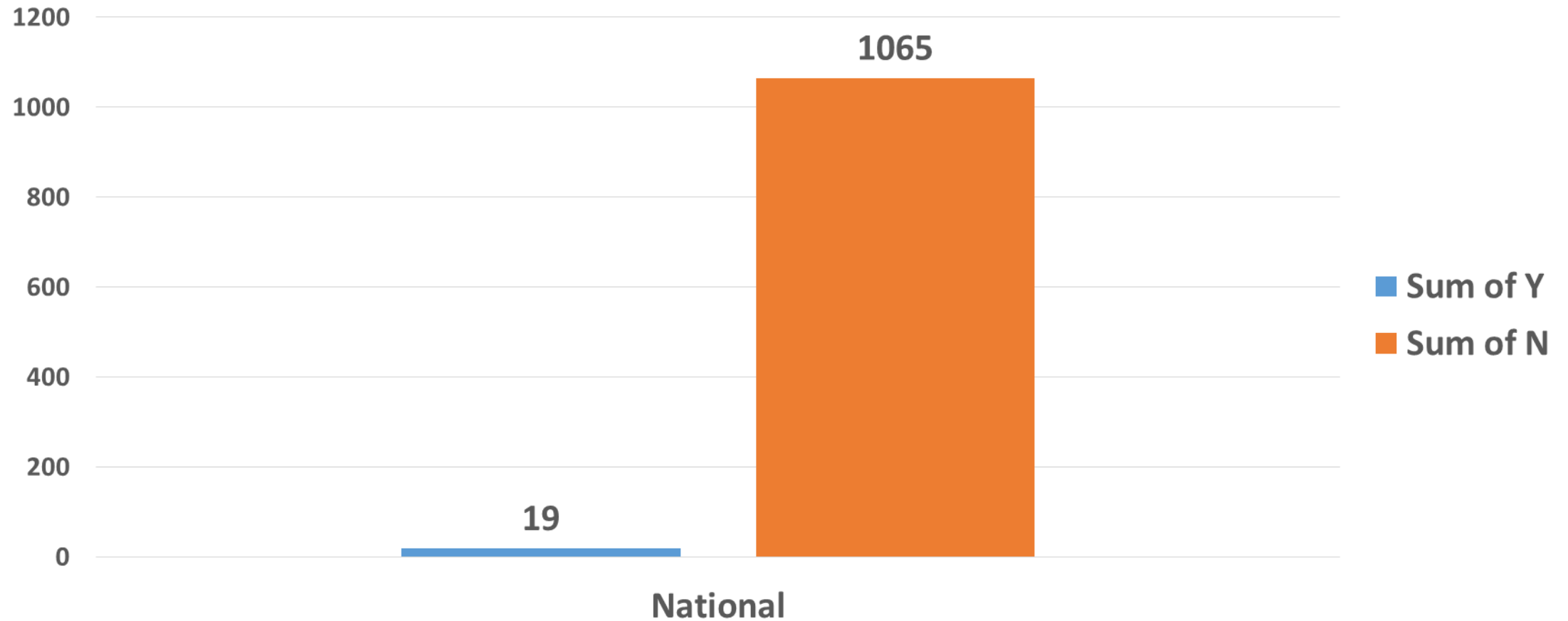
Did you or your community participate in the development of the CD-Plan



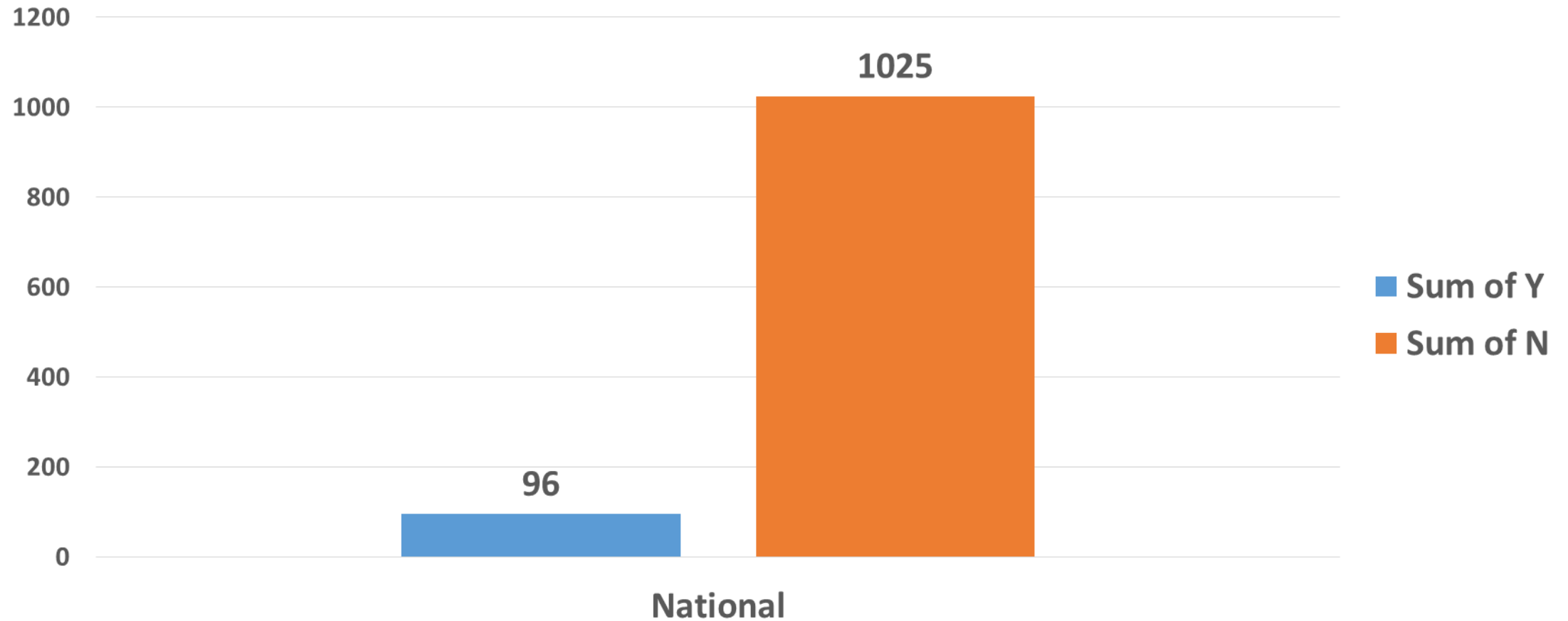
How are your communities involved in the Development of CD-Plan



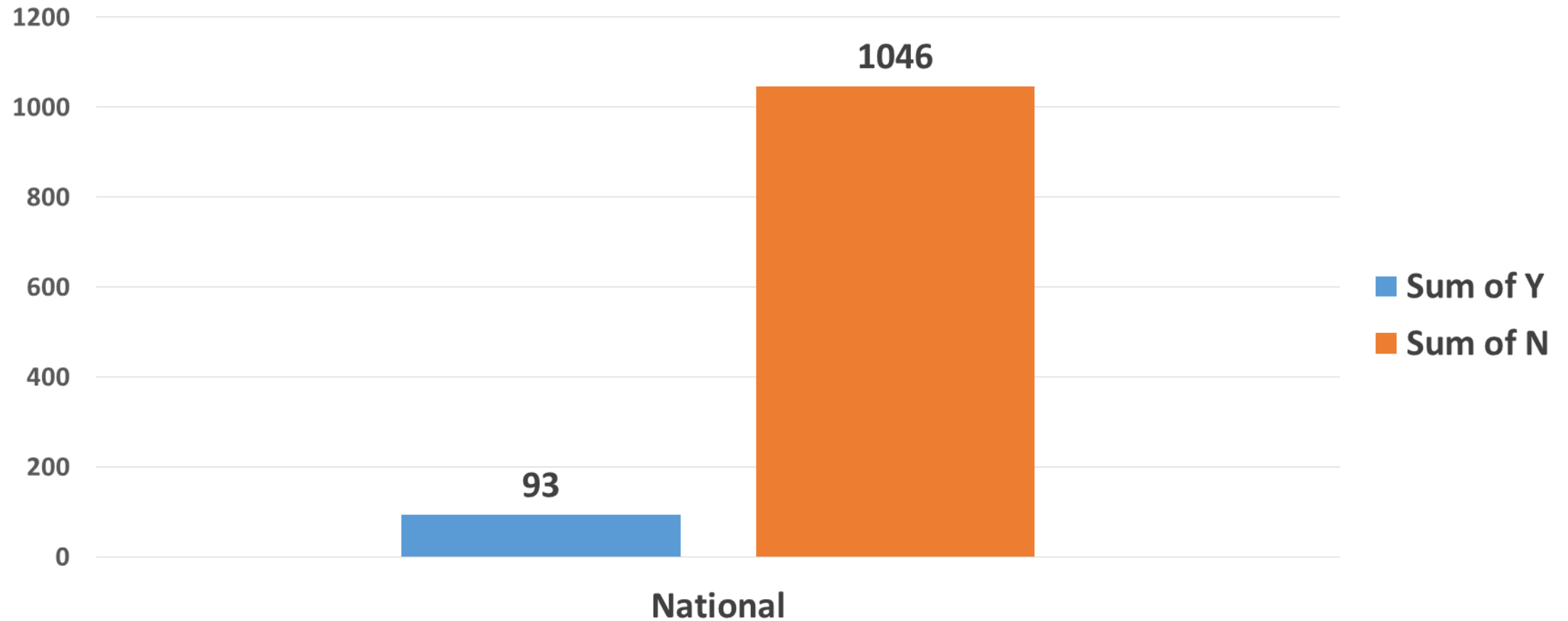
Constituency Visits by MP 9th Parliament



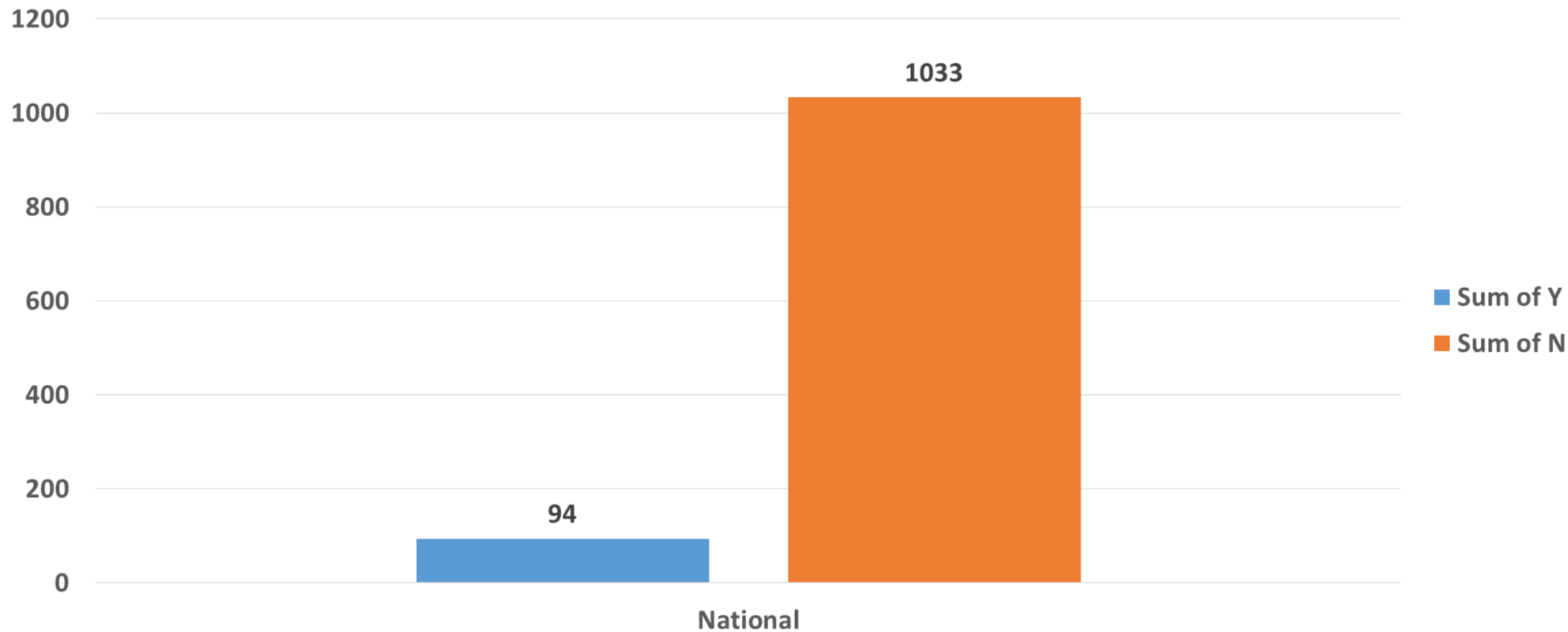
Constituency Visits by MP 10th Parliament



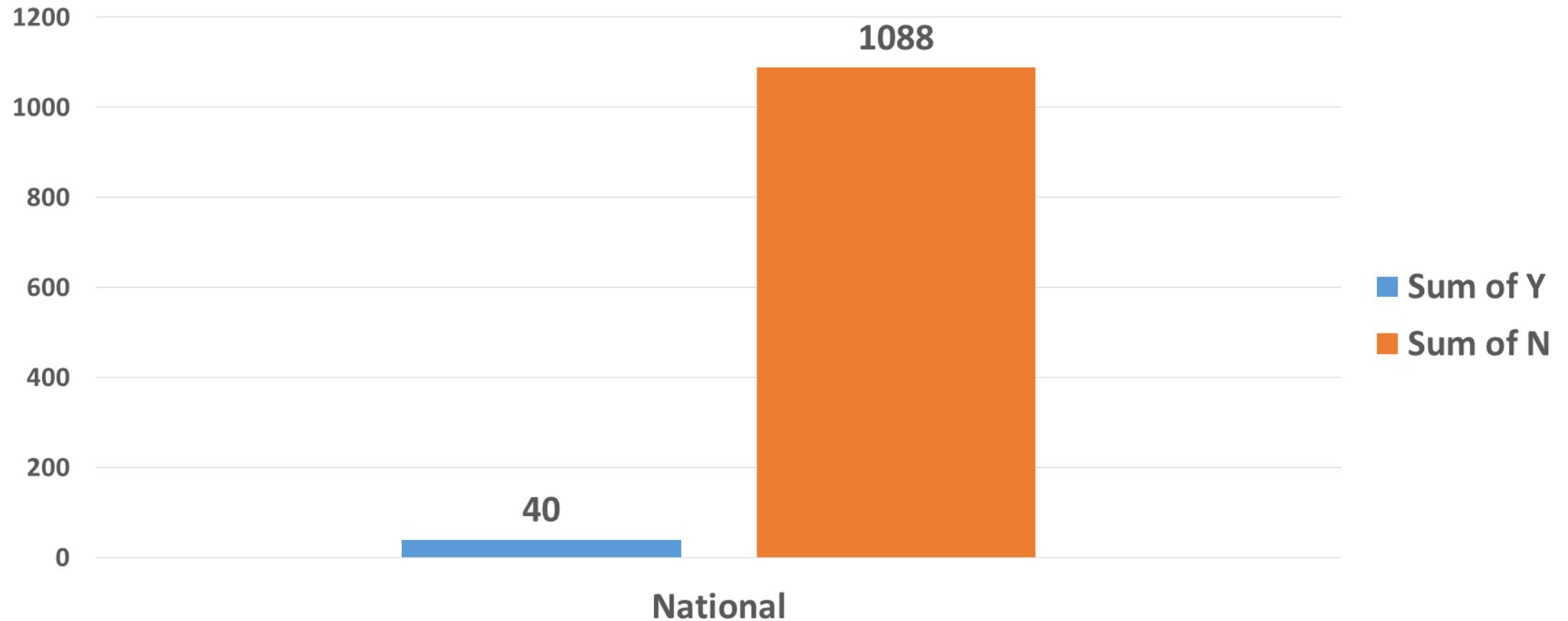
Constituency Visits by CDF Officers 9th Parliament



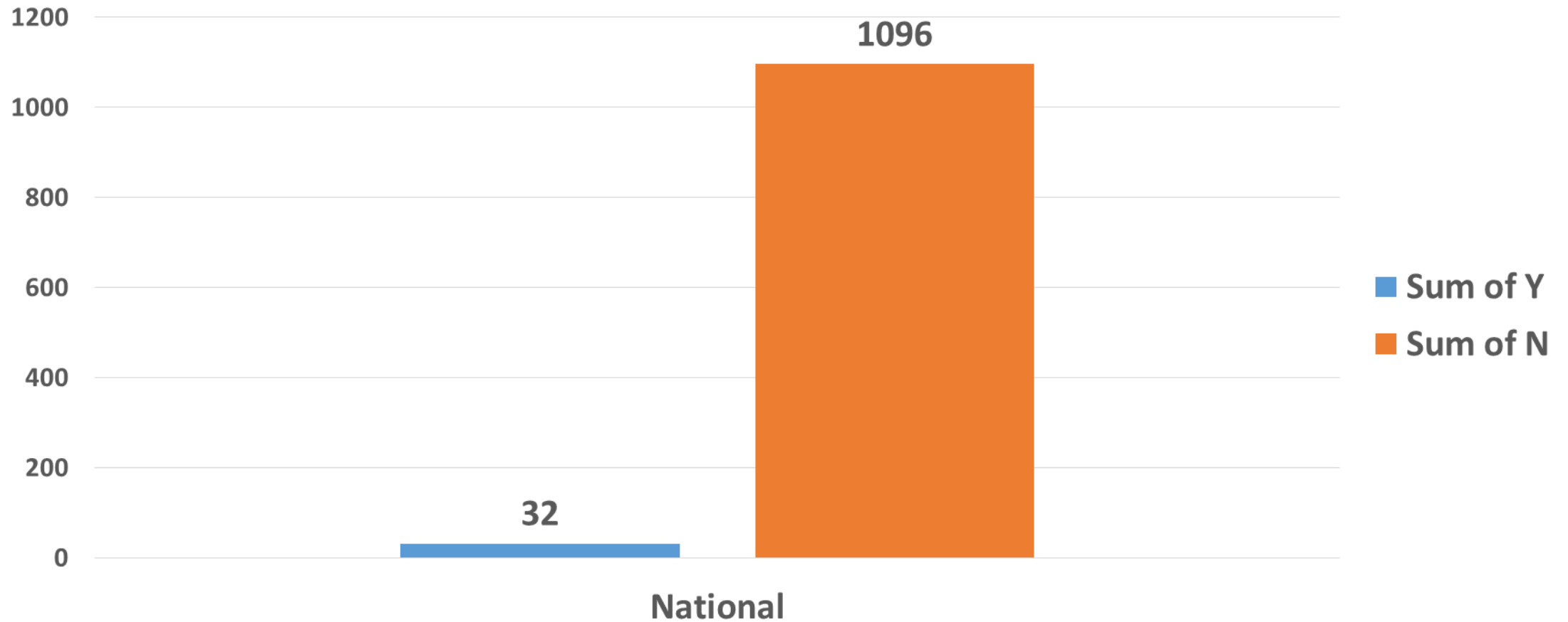
Constituency Visits by CDF Officers 10th Parliament



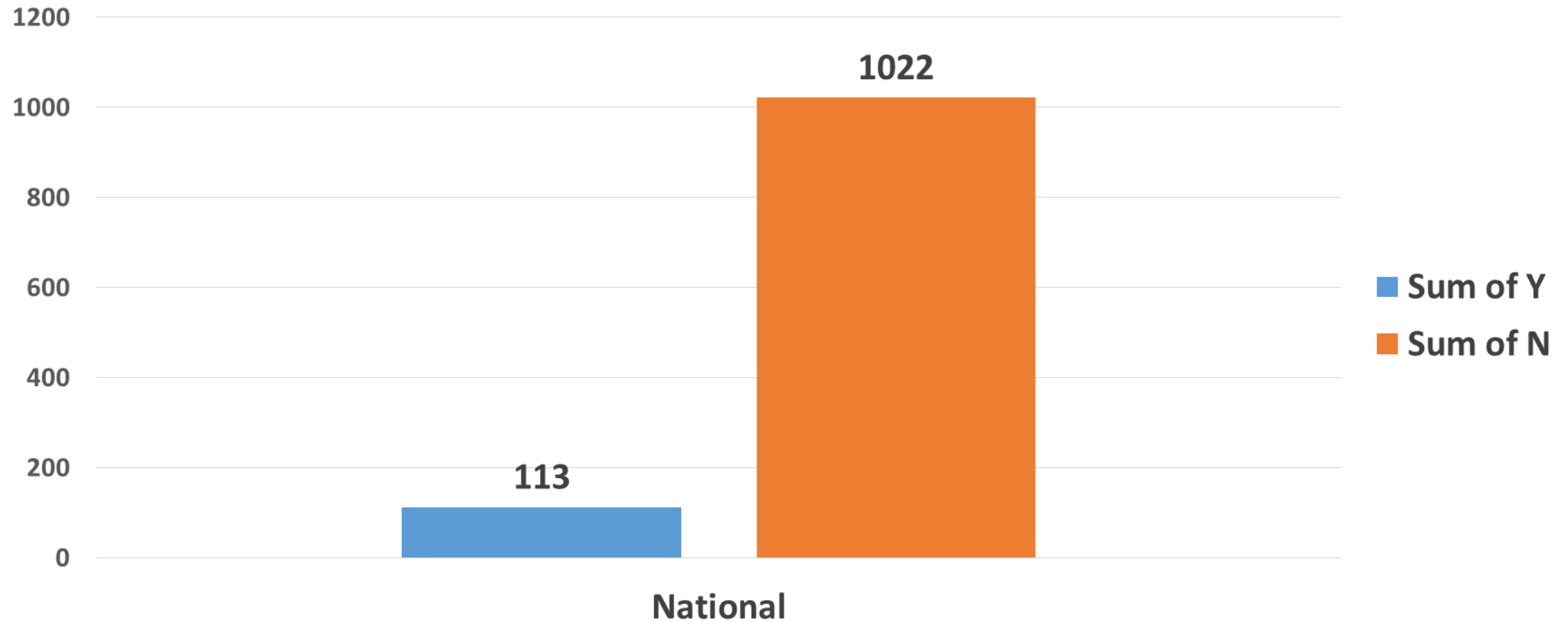
Does your Constituency have Committees to process CDF application.



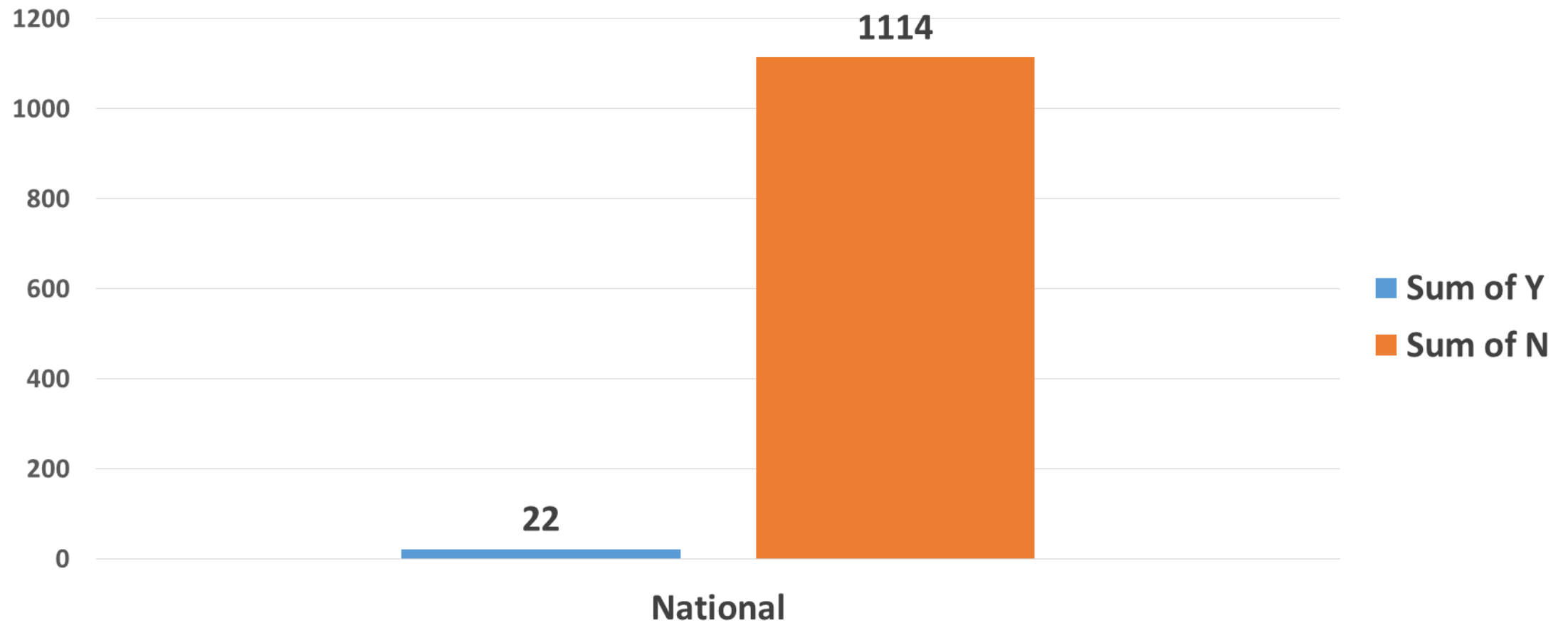
Does your Ward have Committees to process CDF application.



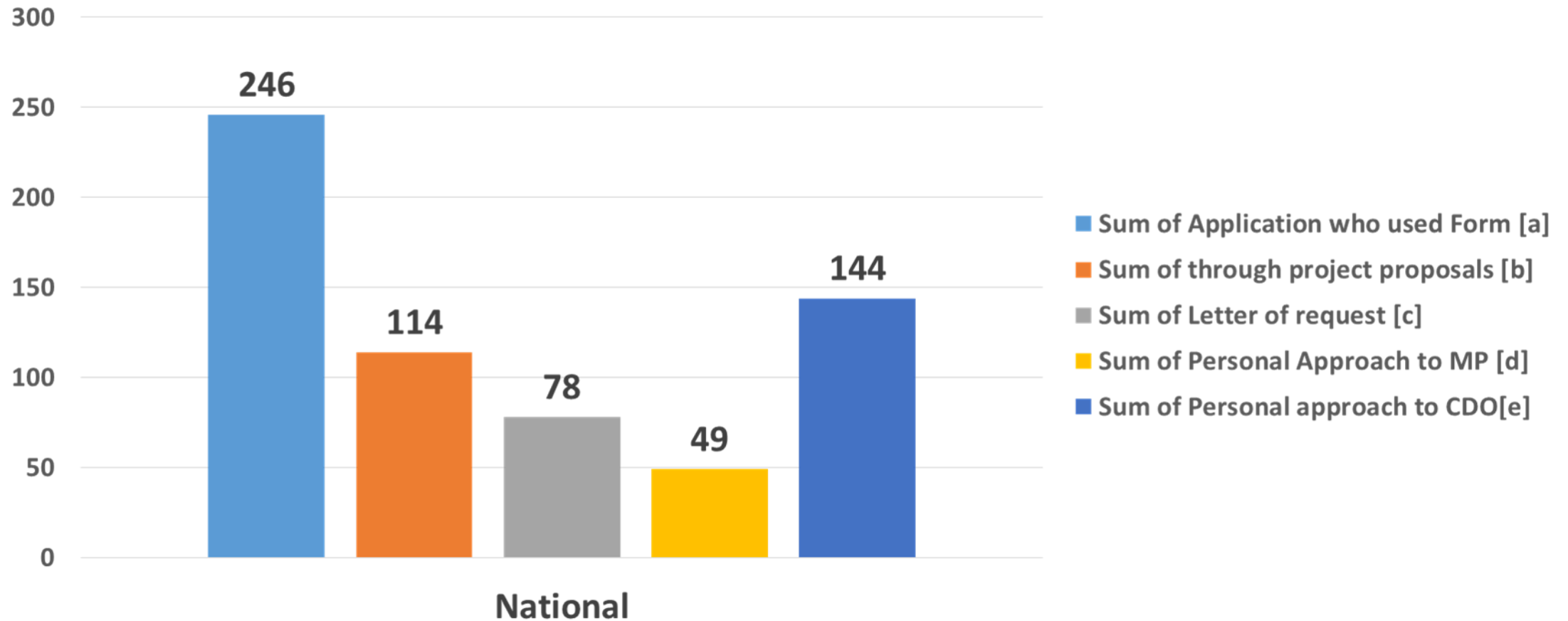
Does your zone have Committees to process CDF application.



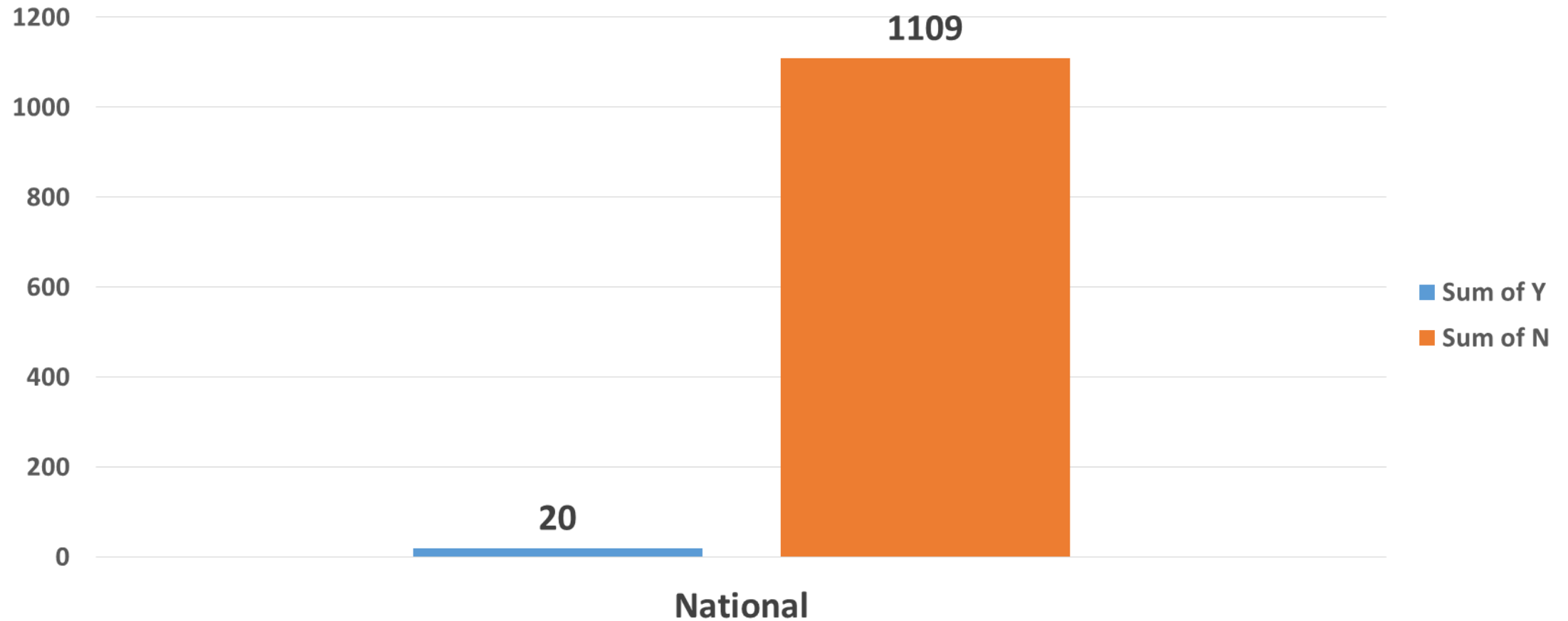
Do you know how to apply for CDF



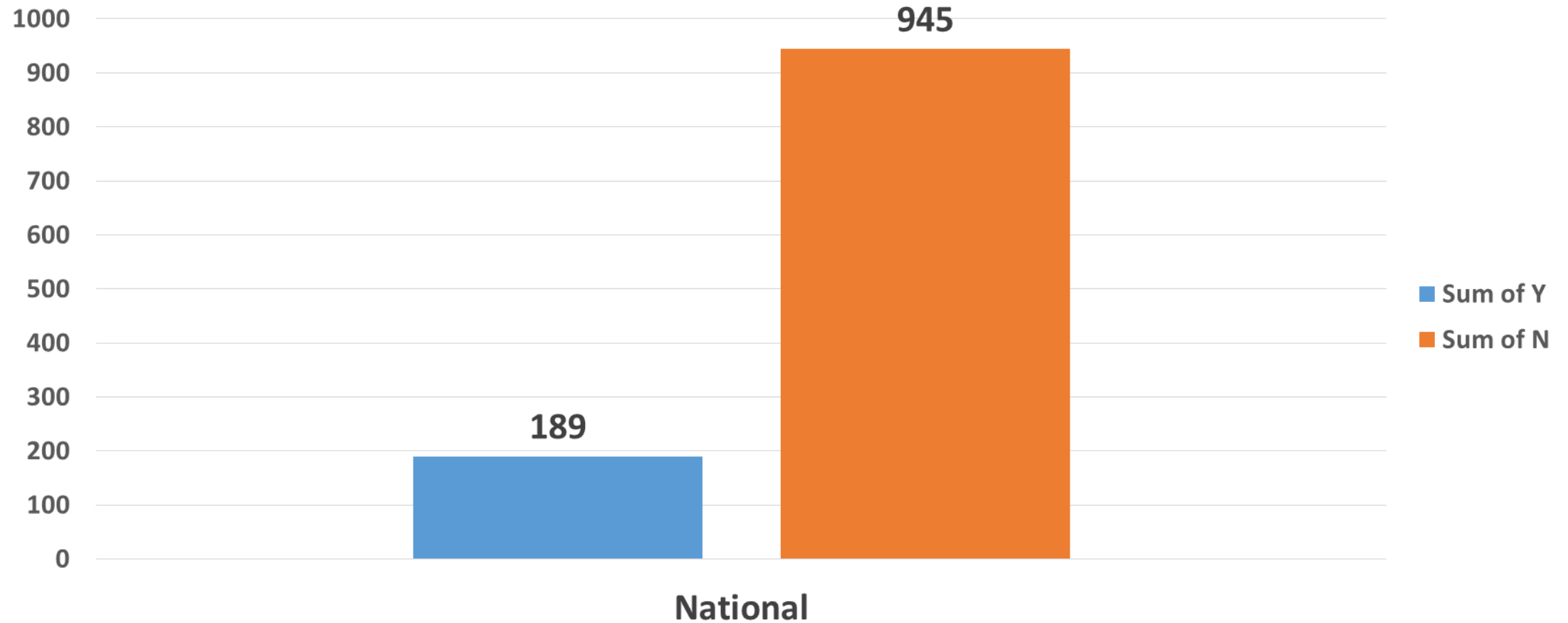
How do people or you apply for CDF Assistance



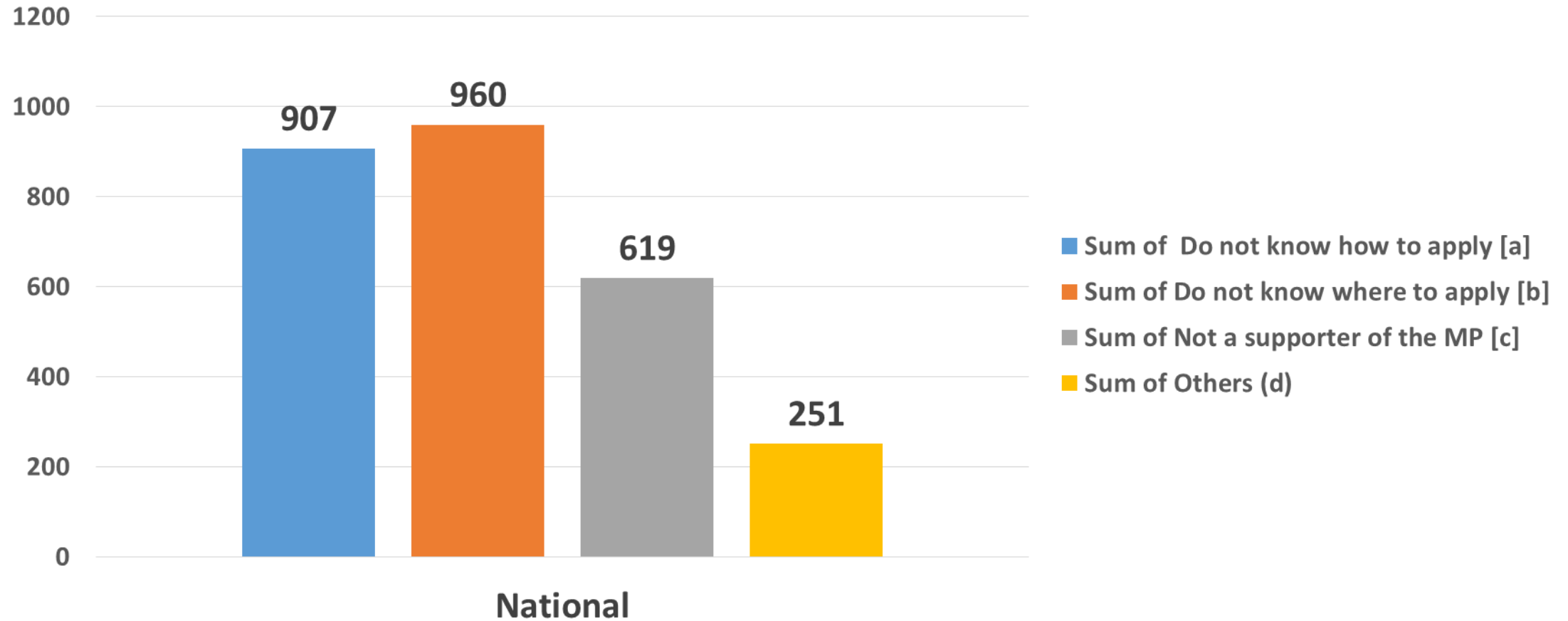
Is the Application Form available in communities within your constituency



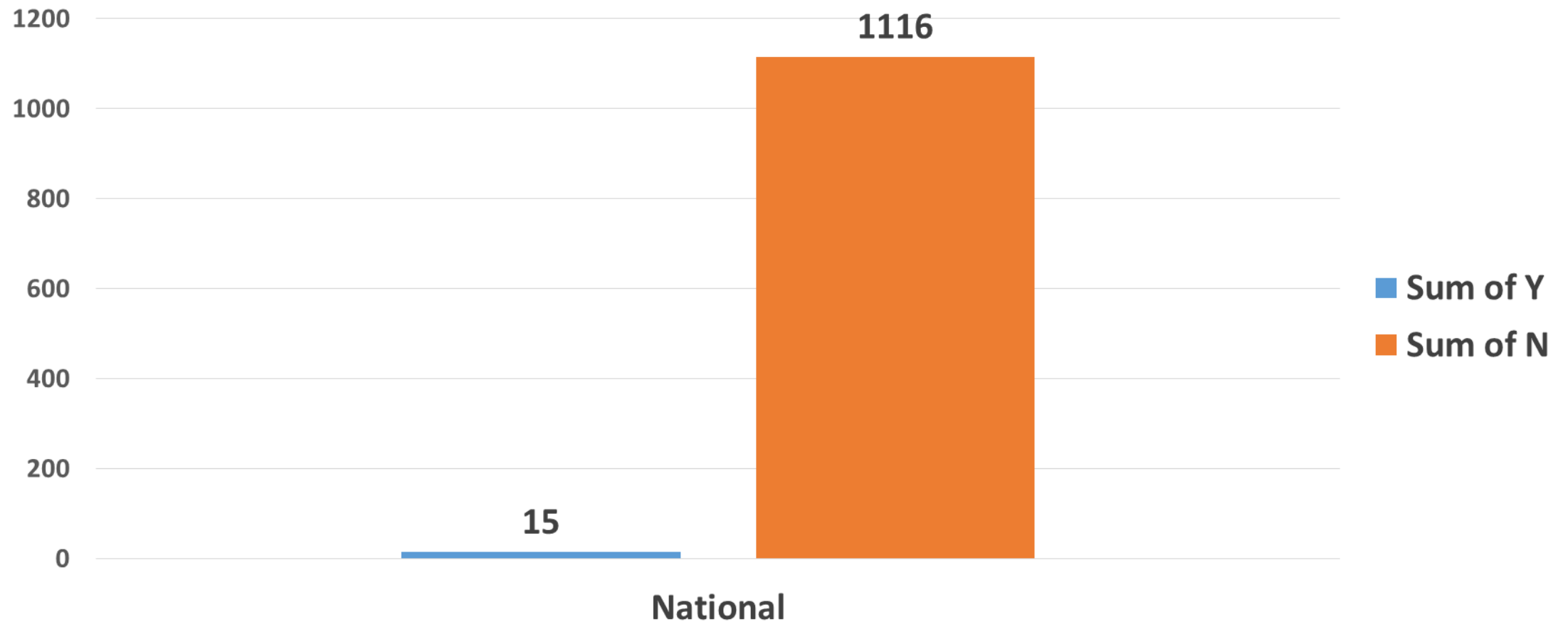
Have you ever applied for CDF?



Reasons for not applying



Do you and your community have easy access to CDF Officers



Awareness to Constituency on how CDF was used by MP & CDF Officers

